



EMALAHLENI LOCAL MUNICIPALITY
(Registration number EC136)
Annual Financial Statements
for the year ended 30 June 2023

EMALAHLENI LOCAL MUNICIPALITY

(Registration number EC136)

Annual Financial Statements for the year ended 30 June 2023

General Information

Legal form of entity

Municipality in terms of section 1 of the Local Government: Municipal Structures Act (Act 117 of 1998) read with section 155 (1) of the Constitution of the Republic of South Africa (Act 108 of 1996)

Nature of business and principal activities

The provision of services (Electricity and Refuse) to communities in a sustainable manner, to promote social and economic development; and to promote a safe and healthy environment

Legislation governing the municipality's operations

The Constitution of the Republic of South Africa, 1996
The Local Government: Municipal Structures Act, 1998 (Act 117 of 1998)
The Local Government: Municipal Systems Act, 2000 (Act 32 of 2000)
The Local Government: Municipal Finance Management Act, 2003 (Act 56 of 2003)
Local Government: Municipal Property Rates Act, 2004 (Act 6 of 2004)
Municipal Fiscal Powers and Functions Act, 2007 (Act 12 of 2007)
Local Government: Municipal Demarcation Act, 1998 (Act 27 of 1998)
Intergovernmental Relations Framework Act, 2005 (Act 13 of 2005)
Division of Revenue Act (Act 1 of 2007)

Mayor and executive committee

Mayor	NK Koni
Speaker	N Mtyobile
Chief Whip	X Lali
Executive Councillor	NF Koni
Executive Councillor	S Nyukwana
Executive Councillor	Z Bebeza
Executive Councillor	M Tom
Executive Councillor	X Lali
Executive Councillor	S Kowa

Executive management

Municipal Manager	POB Makoma
Chief Financial Officer (CFO)	X Sikobi
Director - Corporate Services	T Javu
Director - Infrastructure Development and Human Settlements	M Lehlehla
Director - Planning, Economic Development, Tourism and Agriculture	N Mntuyedwa
Director - Community Services	M Gatyeni

Council Members

1. Bangisa W	2. Oyiya M
3. Songo NM	4. Ndlela T
5. Malotana S	6. Matyobeni VE
7. Hlanganyana A	8. Lali X
9. Mzandisi US	10. Kraqa N
11. Bidi Z	12. Qomoyi M
13. Nyukwana S	14. Mtyobile N
15. Macithi V	16. Maratana S
17. Nqono N	18. Mketi B
19. Qali Z	20. Mnyuko V

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General Information

21. Kowa S
23. Peter NC
25. Twala BP
27. Kupiso S
29. Masiza MP
31. Kulashe T
33. Mahola Z

22. Limba MS
24. Bebeza Z
26. Tom Z
28. Mnyolo NB
30. Mxathule B
32. Koni NF
34. Sibeko YN

Registered office

37 Indwe Road
Cacadu
5410

Postal address

Private Bag X1161
Cacadu
5410

Bankers

Standard Bank
92 Cathcart Road
Cathcart Road
Komani
5320

Auditors

Auditor-General of South Africa (AGSA)
Registered Auditors

Grading of local authority

EC136

Attorneys

Tonise Incorporated
Talení, Kupiso and Godi Attorneys

Preparer

The annual financial statements were internally compiled by:
X Sikobi

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The reports and statements set out below comprise the annual financial statements presented to the provincial legislature:

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Annual Financial Statements for the year ended 30 June 2023

Accounting Officer's Responsibilities and Approval

The accounting officer is required by the Municipal Finance Management Act (Act 56 of 2003), to maintain adequate accounting records and is responsible for the content and integrity of the annual financial statements and related financial information included in this report. It is the responsibility of the accounting officer to ensure that the annual financial statements fairly present the state of affairs of the municipality as at the end of the financial year and the results of its operations and cash flows for the period then ended. The external auditors are engaged to express an independent opinion on the annual financial statements and was given unrestricted access to all financial records and related data.

The annual financial statements have been prepared in accordance with Standards of Generally Recognised Accounting Practice (GRAP) including any interpretations, guidelines and directives issued by the Accounting Standards Board.

The annual financial statements are based upon appropriate accounting policies consistently applied and supported by reasonable and prudent judgements and estimates.

The accounting officer acknowledges that she is ultimately responsible for the system of internal financial control established by the municipality and place considerable importance on maintaining a strong control environment. To enable the accounting officer to meet these responsibilities, the accounting officer sets standards for internal control aimed at reducing the risk of error or deficit in a cost effective manner. The standards include the proper delegation of responsibilities within a clearly defined framework, effective accounting procedures and adequate segregation of duties to ensure an acceptable level of risk. These controls are monitored throughout the municipality and all employees are required to maintain the highest ethical standards in ensuring the municipality's business is conducted in a manner that in all reasonable circumstances is above reproach. The focus of risk management in the municipality is on identifying, assessing, managing and monitoring all known forms of risk across the municipality. While operating risk cannot be fully eliminated, the municipality endeavours to minimise it by ensuring that appropriate infrastructure, controls, systems and ethical behaviour are applied and managed within predetermined procedures and constraints.

The accounting officer is of the opinion, based on the information and explanations given by management, that the system of internal control provides reasonable assurance that the financial records may be relied on for the preparation of the annual financial statements. However, any system of internal financial control can provide only reasonable, and not absolute, assurance against material misstatement or deficit.

The accounting officer has reviewed the municipality's cash flow forecast for the year to 30 June 2024 and, in the light of this review and the current financial position, she is satisfied that the municipality has or has access to adequate resources to continue in operational existence for the foreseeable future.

The municipality is wholly dependent on the municipality for continued funding of operations. The annual financial statements are prepared on the basis that the municipality is a going concern and that the municipality has neither the intention nor the need to liquidate or curtail materially the scale of the municipality.

Although the accounting officer are primarily responsible for the financial affairs of the municipality, they are supported by the municipality's external auditors.

The external auditors are responsible for independently reviewing and reporting on the municipality's annual financial statements. The annual financial statements have been examined by the municipality's external auditors and their report is presented on page 6.

The annual financial statements set out on page 6 to page 75, which have been prepared on the going concern basis, were approved by myself as the accounting officer on 31 August 2023 and were signed on behalf of the municipality:



POB Makoma
Municipal Manager

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Abbreviations used:

ASB	Accounting Standards Board
CIGFARO	Chartered Institute of Government, Finance, Audit and Risk Officers
COID	Compensation for Occupational Injuries and Diseases
DBSA	Development Bank of South Africa
DORA	Division of Revenue Act
DSACR	Department of Sport, Arts, Culture and Recreation
GRAP	Generally Recognised Accounting Practice
HDF	Housing Development Fund
IAS	International Accounting Standards
IPSAS	International Public Sector Accounting Standards
LGSETA	Local Government Services Sector Education and Training Authority
MFMA	Municipal Finance Management Act
mSCOA	Municipal Standard Chart of Accounts
MIG	Municipal Infrastructure Grant
MMC	Member of Mayoral Committee
MPAC	Municipal Public Accounts Committee
MPRA	Municipal Property Rates Act
MSIG	Municipal System Improvement Grant
NDPG	Neighbourhood Development and Partnership Grant
SALGA	South African Local Government Association
SAPS	South African Police Services
SCM	Supply Chain Management
SRAC	Sport, Recreation, Arts and Culture
AFS	Annual Financial Statements

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Annual Financial Statements for the year ended 30 June 2023

Statement of Financial Position as at 30 June 2023

Figures in Rand	Note(s)	2023	2022 Restated*
Assets			
Current Assets			
Cash and cash equivalents	3	112 113 200	76 071 552
Trade receivables from exchange transactions	4	35 171 034	19 464 753
Other receivables from exchange transactions	5	1 216 789	1 216 789
Receivables from non-exchange transactions	6	15 247 833	11 924 616
Other current asset	7	101 412	1 556 510
VAT receivable	8	8 602 014	10 315 115
		172 452 282	120 549 335
Non-Current Assets			
Investment property	9	1 607 901	1 661 810
Property, plant and equipment	10	486 249 895	442 561 982
Intangible assets	11	402 146	541 593
Heritage assets	12	182 536	182 536
		488 442 478	444 947 921
Total Assets		660 894 760	565 497 256
Liabilities			
Current Liabilities			
Consumer deposits	13	94 560	90 090
Employee benefit obligation	14	9 836 012	10 938 092
Payables from exchange transactions	15	25 524 175	22 147 976
Unspent conditional grants and receipts	17	10 304 537	324 332
Provisions	18	16 881 240	17 595 539
		62 640 524	51 096 029
Non-Current Liabilities			
Employee benefit obligation	14	12 029 000	13 512 000
Total Liabilities		74 669 524	64 608 029
Net Assets		586 225 236	500 889 227
Accumulated surplus		586 251 171	500 889 226
Total Net Assets		586 251 171	500 889 226

* See Note 47

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Annual Financial Statements for the year ended 30 June 2023

Statement of Financial Performance

Figures in Rand	Note(s)	2023	2022 Restated*
Revenue			
Revenue from exchange transactions			
Service charges	19	26 825 246	24 066 827
Rental of facilities and equipment	21	456 098	880 535
Interest received - investment	22	8 755 821	3 981 989
Interest received (trading)	23	4 845 246	2 878 312
Licences and permits	24	531 326	1 144 055
Agency services	25	1 622 003	2 089 753
Operational revenue	26	1 099 144	271 823
Other income	26	296 956	7 010 077
Actuarial gains	14	3 671 000	2 746 000
Total revenue from exchange transactions		48 102 840	45 069 371
Revenue from non-exchange transactions			
Taxation revenue			
Property rates	27	11 454 357	10 977 868
Interest on receivables	23	2 840 045	1 960 466
Transfer revenue			
Transfers & subsidies	28	223 728 541	198 682 474
Fines, Penalties and Forfeits	29	306 302	137 567
Total revenue from non-exchange transactions		238 329 245	211 758 375
Total revenue		286 432 085	256 827 746
Expenditure			
Employee related costs	30	(86 344 385)	(89 770 140)
Remuneration of councillors	31	(14 239 766)	(13 389 308)
Depreciation and amortisation	32	(18 005 864)	(22 161 107)
Finance costs	33	(181 387)	(13 810)
Bad debts written off		(1 979 271)	-
Bulk purchases	34	(16 158 074)	(15 030 431)
Inventory consumed		(685 911)	(2 233 959)
Contracted services	35	(24 276 329)	(24 197 624)
Transfers and Subsidies	36	(5 017 375)	(3 696 182)
General Expenses	37	(32 643 003)	(28 900 567)
Lease rentals on operating lease	38	(2 658 655)	(554 018)
Loss on disposal of assets and liabilities		(412 715)	(11 067 087)
Reversal of impairments	39	-	(4 481 101)
Total expenditure		(202 602 735)	(215 495 334)
Surplus for the year		83 829 350	41 332 412

* See Note 47

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Statement of Changes in Net Assets

Figures in Rand	Accumulated surplus / deficit	Total net assets
Opening balance as previously reported	460 931 058	460 931 058
Adjustments		
Prior year adjustments 47	(5 908 377)	(5 908 377)
Balance at 01 July 2021 as restated*	455 022 681	455 022 681
Changes in net assets		
Surplus for the year	41 332 412	41 332 412
Increase in revaluation reserve	(457 471)	(457 471)
Correction of errors	4 991 604	4 991 604
Total changes	45 866 545	45 866 545
Restated* Balance at 01 July 2022	501 148 000	501 148 000
Changes in net assets		
Surplus for the year	83 829 350	83 829 350
Transfer of capital surplus to trust capital	769 143	769 143
Correction of errors	504 678	504 678
Total changes	85 103 171	85 103 171
Balance at 30 June 2023	586 251 171	586 251 171
Note(s)		

* See Note 47

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Cash Flow Statement

Figures in Rand	Note(s)	2023	2022 Restated*
Cash flows from operating activities			
Receipts			
Rates and other		24 751 337	25 927 269
Transfers and subsidies - Capital		223 728 541	53 045 740
Transfers and subsidies - Operational		-	140 839 035
Interest income		16 441 112	3 981 989
		<u>264 920 990</u>	<u>223 794 033</u>
Payments			
Suppliers and employees		(173 240 104)	(189 634 518)
Finance costs		(181 387)	(13 810)
Transfers and subsidies		-	(3 696 182)
		<u>(173 421 491)</u>	<u>(193 344 510)</u>
Undefined difference compared to the cash generated from operations note		10 490 174	-
Net cash flows from operating activities	41	<u>101 989 673</u>	<u>30 449 523</u>
Cash flows from investing activities			
Purchase of property, plant and equipment	10	<u>(61 926 656)</u>	<u>(42 988 750)</u>
Cash flows from financing activities			
Finance lease payments		<u>(30 211 089)</u>	<u>-</u>
Net increase/(decrease) in cash and cash equivalents		9 851 928	(12 539 227)
Cash and cash equivalents at the beginning of the year		76 071 552	63 850 996
Cash and cash equivalents at the end of the year	3	<u>85 923 480</u>	<u>51 311 769</u>

The accounting policies on pages 14 to 40 and the notes on pages 41 to 74 form an integral part of the annual financial statements.

* See Note 47

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Statement of Comparison of Budget and Actual Amounts

Budget on Cash Basis

	Approved budget	Adjustments	Final Budget	Actual amounts on comparable basis	Difference between final budget and actual	Reference
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Figures in Rand

Statement of Financial Performance

Revenue

Revenue from exchange transactions

Service charges	22 775 000	-	22 775 000	26 825 246	4 050 246	Perf01
Rental of facilities and equipment	510 000	-	510 000	456 098	(53 902)	Perf03
Interest received (trading)	2 010 000	3 214 000	5 224 000	4 845 246	(378 754)	Perf04
Agency services	1 591 000	-	1 591 000	1 622 003	31 003	Perf05
Licences and permits	3 500 000	-	3 500 000	531 326	(2 968 674)	Perf06
Operational revenue	2 699 000	7 000 000	9 699 000	1 099 144	(8 599 856)	Perf07
Other income	-	-	-	296 956	296 956	Perf08
Interest received - investment	4 108 000	-	4 108 000	8 755 821	4 647 821	Perf09
Total revenue from exchange transactions	37 193 000	10 214 000	47 407 000	44 431 840	(2 975 160)	

Revenue from non-exchange transactions

Taxation revenue

Property rates	15 120 000	-	15 120 000	11 454 357	(3 665 643)	Perf10
Interest received on receivables	-	-	-	2 840 045	2 840 045	Perf11

Transfer revenue

Transfers & subsidies	227 129 000	650 000	227 779 000	223 728 541	(4 050 459)	Perf12
Fines, Penalties and Forfeits	200 000	-	200 000	306 302	106 302	Perf13

Total revenue from non-exchange transactions	242 449 000	650 000	243 099 000	238 329 245	(4 769 755)	
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Total revenue	279 642 000	10 864 000	290 506 000	282 761 085	(7 744 915)	
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Expenditure

Employee related cost	(99 426 000)	9 334 000	(90 092 000)	(86 344 385)	3 747 615	Perf14
Remuneration of councillors	(13 600 000)	(272 000)	(13 872 000)	(14 239 766)	(367 766)	Perf15
Depreciation and amortisation	(16 054 000)	2 000 000	(14 054 000)	(18 005 864)	(3 951 864)	Perf16
Finance costs	(80 000)	(10 000)	(90 000)	(181 387)	(91 387)	Perf17
Lease rentals on operating lease	-	-	-	(2 658 655)	(2 658 655)	Perf18
Bad debts written off	(2 000 000)	-	(2 000 000)	(1 979 271)	20 729	Perf19
Bulk purchases	(14 000 000)	(3 000 000)	(17 000 000)	(16 158 074)	841 926	Perf20
Contracted Services	(19 221 000)	(13 492 000)	(32 713 000)	(24 276 329)	8 436 671	Perf21
Transfers and Subsidies	(1 315 000)	(368 000)	(1 683 000)	(5 017 375)	(3 334 375)	Perf22
Inventory consumed	(1 489 000)	596 000	(893 000)	(685 911)	207 089	Perf23
Loss on disposal of assets	-	-	-	(412 715)	(412 715)	Perf24
General Expenses	(27 388 000)	(7 639 000)	(35 027 000)	(32 643 003)	2 383 997	Perf25

Total expenditure	(194 573 000)	(12 851 000)	(207 424 000)	(202 602 735)	4 821 265	
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Operating surplus	85 069 000	(1 987 000)	83 082 000	80 158 350	(2 923 650)	
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Actuarial gains/losses	-	-	-	3 671 000	3 671 000	Perf26
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Surplus before taxation	85 069 000	(1 987 000)	83 082 000	83 829 350	747 350	
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Statement of Comparison of Budget and Actual Amounts

Budget on Cash Basis

	Approved budget	Adjustments	Final Budget	Actual amounts on comparable basis	Difference between final budget and actual	Reference
Figures in Rand						
Actual Amount on Comparable Basis as Presented in the Budget and Actual Comparative Statement	85 069 000	(1 987 000)	83 082 000	83 829 350	747 350	
Reconciliation						

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Statement of Comparison of Budget and Actual Amounts

Budget on Cash Basis

	Approved budget	Adjustments	Final Budget	Actual amounts on comparable basis	Difference between final budget and actual	Reference
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Figures in Rand

Statement of Financial Position

Assets

Current Assets

Cash and cash equivalents	159 497 000	(45 226 000)	114 271 000	112 113 200	(2 157 800)	Pos01
Trade receivables from exchange transactions	2 054 000	-	2 054 000	35 171 034	33 117 034	Pos02
Other receivables from exchange transactions	-	-	-	1 216 789	1 216 789	Pos03
Other current asset	1 120 000	-	1 120 000	127 349	(992 651)	Pos04
Receivables from non-exchange transactions	14 082 000	-	14 082 000	15 247 833	1 165 833	Pos05
VAT receivable	-	-	-	8 602 014	8 602 014	Pos06
	176 753 000	(45 226 000)	131 527 000	172 478 219	40 951 219	

Non-Current Assets

Investment property	-	-	-	1 607 901	1 607 901	Pos07
Property, plant and equipment	84 834 000	(5 085 000)	79 749 000	486 249 895	406 500 895	
Intangible assets	809 000	-	809 000	402 146	(406 854)	Pos08
Heritage assets	-	-	-	182 536	182 536	Pos09
	85 643 000	(5 085 000)	80 558 000	488 442 478	407 884 478	

Total Assets

	262 396 000	(50 311 000)	212 085 000	660 920 697	448 835 697	
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Liabilities

Current Liabilities

Payables from exchange transactions	148 949 000	4 575 000	153 524 000	25 524 175	(127 999 825)	Pos10
Consumer deposits	-	-	-	94 560	94 560	Pos11
Employee benefit obligation	-	-	-	9 836 012	9 836 012	Pos12
Unspent conditional grants and receipts	-	-	-	10 304 537	10 304 537	Pos13
Provisions	-	-	-	16 881 240	16 881 240	Pos14
	148 949 000	4 575 000	153 524 000	62 640 524	(90 883 476)	

Non-Current Liabilities

Employee benefit obligation	-	-	-	12 029 000	12 029 000	Pos15
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Total Liabilities

	148 949 000	4 575 000	153 524 000	74 669 524	(78 854 476)	
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Net Assets

	113 447 000	(54 886 000)	58 561 000	586 251 173	527 690 173	
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Net Assets

Net Assets Attributable to Owners of Controlling Entity

Reserves

Accumulated surplus	113 447 000	(54 886 000)	58 561 000	586 251 173	527 690 173	
Undefined Difference	-	-	-	(2)	-	
Total Net Assets	113 447 000	(54 886 000)	58 561 000	586 251 173	527 690 173	

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Statement of Comparison of Budget and Actual Amounts

Budget on Cash Basis

	Approved budget	Adjustments	Final Budget	Actual amounts on comparable basis	Difference between final budget and actual	Reference
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Figures in Rand

Cash Flow Statement

Cash flows from operating activities

Receipts

Rates and other services	12 037 000	-	12 037 000	26 035 099	13 998 099	CF01
Transfers and subsidies - Capital	46 020 000	(45 420 000)	600 000	53 045 740	52 445 740	CF02
Transfers and subsidies - Operational	145 693 000	194 000	145 887 000	140 839 035	(5 047 965)	CF03
Interest income	3 130 000	-	3 130 000	3 981 989	851 989	CF04
	206 880 000	(45 226 000)	161 654 000	223 901 863	62 247 863	

Payments

Suppliers and employees	-	-	-	(167 099 703)	(167 099 703)	CF05
Finance costs	-	-	-	(13 810)	(13 810)	CF06
Transfers and subsidies	-	-	-	(3 696 182)	(3 696 182)	CF07
	-	-	-	(170 809 695)	(170 809 695)	

Net cash flows from operating activities	206 880 000	(45 226 000)	161 654 000	53 092 168	(108 561 832)	
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Cash flows from investing activities

Purchase of property, plant and equipment	-	-	-	(42 988 750)	(42 988 750)	CF08
Net increase/(decrease) in cash and cash equivalents	206 880 000	(45 226 000)	161 654 000	10 103 418	(151 550 582)	
Cash and cash equivalents at the beginning of the year	-	-	-	76 071 552	76 071 552	
Cash and cash equivalents at the end of the year	206 880 000	(45 226 000)	161 654 000	86 174 970	(75 479 030)	

Reconciliation

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Annual Financial Statements for the year ended 30 June 2023

Accounting Policies

Figures in Rand	Note(s)	2023	2022
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1. Significant account policies

The principal accounting policies applied in the preparation of these annual financial statements are set out below.

1.1 Basis of preparations

The annual financial statements have been prepared in accordance with the Standards of Generally Recognised Accounting Practice (GRAP), issued by the Accounting Standards Board in accordance with Section 122(3) of the Municipal Finance Management Act (Act 56 of 2003).

These annual financial statements have been prepared on an accrual basis of accounting and are in accordance with historical cost convention as the basis of measurement, unless specified otherwise. They are presented in South African Rand.

These accounting policies are consistent with the previous period.

1.2 Presentation currency

These annual financial statements are presented in South African Rand, which is the functional currency of the municipality and all values are rounded to the nearest rand.

1.3 Going concern assumption

These annual financial statements have been prepared based on the expectation that the municipality will continue to operate as a going concern for at least the next 12 months.

1.4 Materiality

Omissions or misstatements of items are material if they could, individually or collectively, influence the decisions or assessments of users made on the basis of the financial statements. Materiality depends on the nature or size of the omission or misstatement judged in the surrounding circumstances. The nature or size of the information item, or a combination of both, could be the determining factor.

Assessing whether an omission or misstatement could influence decisions of users, and so be material, requires consideration of the characteristics of those users. The Framework for the Preparation and Presentation of Financial Statements states that users are assumed to have a reasonable knowledge of government, its activities, accounting and a willingness to study the information with reasonable diligence. Therefore, the assessment takes into account how users with such attributes could reasonably be expected to be influenced in making and evaluating decisions.

1.5 Offsetting

1.6 Significant judgements and sources of estimation uncertainty

In the process of applying its accounting policies, and in preparing the annual financial statements, management is required to make various judgements, including estimates and assumptions, that may affect the determination of the reporting framework, affect amounts represented in the annual financial statements and as well as related disclosures. Use of available information and the application of judgement is inherent in the formation of estimates. Actual results in the future could differ from these estimates which may be material to the annual financial statements. Significant judgements include:

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Accounting Policies

1.6 Significant judgements and sources of estimation uncertainty (continued)

Materiality

Materiality is judged by reference to the size and nature of the item. The deciding factor is whether the omission or misstatement could, individually or collectively, influence the decision that users make on the basis of these annual financial statements.

In preparation of the annual financial statements has been considered in;

- Deciding what to report in the annual financial statement and how to present it
- Assessing the effect of omissions, misstatements and errors on the annual financial statements

In assessing whether an item, transactions or events is material, specific threshold for specific items, transactions and events, or aggregation thereof has been developed. These thresholds are used to make decisions about the reporting of information (i.e. how to recognise, measure, present and disclose items, transactions and events), and used as a margin of error or framework within which to assess misstatements and errors.

The municipality has also considered whether certain transactions or balances may be qualitatively material based on the inherent characteristics thereof, even though the transaction or balance is quantitatively immaterial, if:

- The items, transactions and events relate to legal or regulatory requirements.
- Related party transactions.
- The regulatory or frequency with which an item, transaction or event occurs.
- The item, transaction and events in the reversal of a trend.
- The item, transaction and event is likely to result in a change in accounting policy.
- The commencement of a new function, or the reduction or cessation of an existing function.
- The degree of estimation or judgement that is needed to determine the value of an item, transaction or event.
- An item, transaction and events that affects the going concern assumption of the municipality.

Lease classification - Municipality as lessor

The municipality has entered into commercial property leases on its investment property portfolio. The municipality has determined that it retains all the significant risks and rewards of ownership of these properties and so accounts for them as operating leases.

Lease classification - Municipality as lessee

The municipality has entered into a number of leases for office equipment. In determining whether a lease agreement is a finance lease or an operating lease requires judgement as to whether the agreement transfers substantially all the risks and rewards of ownership to the municipality.

Judgement is required on various aspects that includes, but not limited to, the fair value of the leased asset, the economic life of the lease asset, whether or not to include renewal option of the lease term, and determining an appropriate discount rate to calculate the present value of the minimum lease payments. The municipality has exercised its judgement on the appropriate classification of equipment leased, and determine a number of lease arrangements are finance leases.

Criteria for the classification of properties as investment property rather than property, plant and equipment, when classification is difficult

All properties held to earn market related rentals or for capital appreciation or both and that are not for administrative purposes and that will not be sold in the ordinary course of operations are classified as investment property.

Land held for currently undetermined future use

Leased properties that are held to provide a social (community) service or that are necessary for employees to perform their job functions, but which also generates rental revenue are not seen as investment property. The rental revenue generated is incidental to the purposes for which the property is held.

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1.6 Significant judgements and sources of estimation uncertainty (continued)

Componentisation of infrastructure assets

Repairs and maintenance is based on management's judgement of costs incurred in cost centres responsible for the maintenance of municipality owned assets. This includes internal charges (inter departmental charges) such as internal transport costs, charges out to the different departments.

Provisions and Contingent liabilities

Management judgement is required when recognising and measuring, and when measuring contingent liabilities. Provisions are measured at the management's best estimate of the expenditure required to settle the obligation at the reporting date, and are discounted to present value where the effect is material. Provisions were raised and management determined an estimate based on the information available. Additional disclosure of these estimates of provisions are included in note 18 - Provisions.

Revenue Recognition

The Accounting Policies on Revenue from Exchange Transactions and Revenue from non-exchange Transactions describes conditions under which revenue will be recorded by the management of the municipality. In making their judgement, the management considered the detailed criteria for the recognition of revenue as set out in GRAP 9: Revenue from Exchange Transactions and GRAP 23: Revenue from non-exchange Transactions. In particular, in regard to revenue from exchange revenue - when goods are sold, whether the management had transferred to the buyer the significant risks and rewards of ownership of the goods, and when services are transferred, whether the services have been rendered.

Determination of repairs and maintenance cost

all infrastructure assets, acquired before the adoption of GRAP here the acquisition cost could not be obtained, with significant components relating to different useful lives are unbundled into their components in order to depreciate all major components over the expected useful lives. The cost of each component is estimated based on the current market replacement cost of each component, depreciated for age and condition and recalculated to deemed cost at the acquisition date if known or to the date of initially adopting the standard of GRAP. All infrastructure asset acquired after the adoption of GRAP with significant components relating to different useful lives are unbundled into their components based on the actual expenditure incurred.

1.7 Investment property

Investment property is property (land or a building - or part of a building - or both) held to earn rentals or for capital appreciation or both, rather than for:

- use in the production or supply of goods or services or for
- administrative purposes, or
- sale in the ordinary course of operations.

Owner-occupied property is property held for use in the production or supply of goods or services or for administrative purposes.

Investment property is recognised as an asset when, it is probable that the future economic benefits or service potential that are associated with the investment property will flow to the municipality, and the cost or fair value of the investment property can be measured reliably.

Investment property is initially recognised at cost. Transaction costs are included in the initial measurement.

Where investment property is acquired through a non-exchange transaction, its cost is its fair value as at the date of acquisition.

Costs include costs incurred initially and costs incurred subsequently to add to, or to replace a part of, or service a property. If a replacement part is recognised in the carrying amount of the investment property, the carrying amount of the replaced part is derecognised.

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1.7 Investment property (continued)

Cost model

Investment property is carried at cost less accumulated depreciation and any accumulated impairment losses.

Depreciation is provided to write down the cost, less estimated residual value by equal installments over the useful life of the property, which is as follows:

Item	Useful life
Property - land	indefinite
Property - buildings	20-100 years
Lifts	x years
Air-conditioners	x years
Other components	x years

Investment property is derecognised on disposal or when the investment property is permanently withdrawn from use and no future economic benefits or service potential are expected from its disposal.

Gains or losses arising from the retirement or disposal of investment property is the difference between the net disposal proceeds and the carrying amount of the asset and is recognised in surplus or deficit in the period of retirement or disposal.

Compensation from third parties for investment property that was impaired, lost or given up is recognised in surplus or deficit when the compensation becomes receivable.

The municipality separately discloses expenditure to repair and maintain investment property in the notes to the annual financial statements (see note).

1.8 Property, plant and equipment

Property, plant and equipment are tangible non-current assets (including infrastructure assets) that are held for use in the production or supply of goods or services, rental to others, or for administrative purposes, and are expected to be used during more than one period.

The cost of an item of property, plant and equipment is recognised as an asset when:

- it is probable that future economic benefits or service potential associated with the item will flow to the municipality; and
- the cost of the item can be measured reliably.

Property, plant and equipment is initially measured at cost.

The cost of an item of property, plant and equipment is the purchase price and other costs attributable to bring the asset to the location and condition necessary for it to be capable of operating in the manner intended by management. Trade discounts and rebates are deducted in arriving at the cost.

Where an asset is acquired through a non-exchange transaction, its cost is its fair value as at date of acquisition.

Where an item of property, plant and equipment is acquired in exchange for a non-monetary asset or monetary assets, or a combination of monetary and non-monetary assets, the asset acquired is initially measured at fair value (the cost). If the acquired item's fair value was not determinable, it's deemed cost is the carrying amount of the asset(s) given up.

When significant components of an item of property, plant and equipment have different useful lives, they are accounted for as separate items (major components) of property, plant and equipment.

Costs include costs incurred initially to acquire or construct an item of property, plant and equipment and costs incurred subsequently to add to, replace part of, or service it. If a replacement cost is recognised in the carrying amount of an item of property, plant and equipment, the carrying amount of the replaced part is derecognised.

The initial estimate of the costs of dismantling and removing the item and restoring the site on which it is located is also included in the cost of property, plant and equipment, where the entity is obligated to incur such expenditure, and where the obligation arises as a result of acquiring the asset or using it for purposes other than the production of inventories.

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1.8 Property, plant and equipment (continued)

Recognition of costs in the carrying amount of an item of property, plant and equipment ceases when the item is in the location and condition necessary for it to be capable of operating in the manner intended by management.

Items such as spare parts, standby equipment and servicing equipment are recognised when they meet the definition of property, plant and equipment.

Major inspection costs which are a condition of continuing use of an item of property, plant and equipment and which meet the recognition criteria above are included as a replacement in the cost of the item of property, plant and equipment. Any remaining inspection costs from the previous inspection are derecognised.

Property, plant and equipment is carried at cost less accumulated depreciation and any impairment losses.

Property, plant and equipment is carried at revalued amount, being the fair value at the date of revaluation less any subsequent accumulated depreciation and subsequent accumulated impairment losses.

Revaluations are made with sufficient regularity such that the carrying amount does not differ materially from that which would be determined using fair value at the end of the reporting period.

When an item of property, plant and equipment is revalued, any accumulated depreciation at the date of the revaluation is restated proportionately with the change in the gross carrying amount of the asset so that the carrying amount of the asset after revaluation equals its revalued amount.

When an item of property, plant and equipment is revalued, any accumulated depreciation at the date of the revaluation is eliminated against the gross carrying amount of the asset and the net amount restated to the revalued amount of the asset.

Any increase in an asset's carrying amount, as a result of a revaluation, is credited directly to a revaluation surplus. The increase is recognised in surplus or deficit to the extent that it reverses a revaluation decrease of the same asset previously recognised in surplus or deficit.

Any decrease in an asset's carrying amount, as a result of a revaluation, is recognised in surplus or deficit in the current period. The decrease is debited directly to a revaluation surplus to the extent of any credit balance existing in the revaluation surplus in respect of that asset.

The revaluation surplus in equity related to a specific item of property, plant and equipment is transferred directly to retained earnings when the asset is derecognised.

The revaluation surplus in equity related to a specific item of property, plant and equipment is transferred directly to retained earnings as the asset is used. The amount transferred is equal to the difference between depreciation based on the revalued carrying amount and depreciation based on the original cost of the asset.

Property, plant and equipment are depreciated on the straight-line basis over their expected useful lives to their estimated residual value.

Property, plant and equipment is carried at cost less accumulated depreciation and any impairment losses.

Property, plant and equipment is carried at revalued amount, being the fair value at the date of revaluation less any subsequent accumulated depreciation and subsequent accumulated impairment losses. Revaluations are made with sufficient regularity such that the carrying amount does not differ materially from that which would be determined using fair value at the end of the reporting period.

Any increase in an asset's carrying amount, as a result of a revaluation, is credited directly to a revaluation surplus. The increase is recognised in surplus or deficit to the extent that it reverses a revaluation decrease of the same asset previously recognised in surplus or deficit.

Any decrease in an asset's carrying amount, as a result of a revaluation, is recognised in surplus or deficit in the current period. The decrease is debited in revaluation surplus to the extent of any credit balance existing in the revaluation surplus in respect of that asset.

The useful lives of items of property, plant and equipment have been assessed as follows:

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1.8 Property, plant and equipment (continued)

Item	Depreciation method	Average useful life
Land	Straight-line	Indefinite
Buildings	Straight-line	1-25 years
Furniture and fixtures	Straight-line	1-40 years
Motor vehicles	Straight-line	1-55 years
Office equipment	Straight-line	1-40 years
Computer equipment	Straight-line	1-25 years
Community Assets	Straight-line	4-30 years
Other property, plant and equipment	Straight-line	6-99 years
Capital Restoration asset	Straight-line	5-30 years
Electrical Infrastructure	Straight-line	10-50 years
Wastewater network	Straight-line	10-100 years
Information and communication infrastructure	Straight-line	3-15 years
Roads Infrastructure	Straight-line	10-100 years
Solid Waste Infrastructure	Straight-line	10-30 years
Water Supply Infrastructure	Straight-line	10-100 years
Stormwater infrastructure	Straight-line	10 - 50 years

The depreciable amount of an asset is allocated on a systematic basis over its useful life.

Each part of an item of property, plant and equipment with a cost that is significant in relation to the total cost of the item is depreciated separately.

The depreciation method used reflects the pattern in which the asset's future economic benefits or service potential are expected to be consumed by the municipality. The depreciation method applied to an asset is reviewed at least at each reporting date and, if there has been a significant change in the expected pattern of consumption of the future economic benefits or service potential embodied in the asset, the method is changed to reflect the changed pattern. Such a change is accounted for as a change in an accounting estimate.

The municipality assesses at each reporting date whether there is any indication that the municipality expectations about the residual value and the useful life of an asset have changed since the preceding reporting date. If any such indication exists, the municipality revises the expected useful life and/or residual value accordingly. The change is accounted for as a change in an accounting estimate.

The depreciation charge for each period is recognised in surplus or deficit unless it is included in the carrying amount of another asset.

Items of property, plant and equipment are derecognised when the asset is disposed of or when there are no further economic benefits or service potential expected from the use of the asset.

The gain or loss arising from the derecognition of an item of property, plant and equipment is included in surplus or deficit when the item is derecognised. The gain or loss arising from the derecognition of an item of property, plant and equipment is determined as the difference between the net disposal proceeds, if any, and the carrying amount of the item.

Assets which the municipality holds for rentals to others and subsequently routinely sell as part of the ordinary course of activities, are transferred to inventories when the rentals end and the assets are available-for-sale. Proceeds from sales of these assets are recognised as revenue. All cash flows on these assets are included in cash flows from operating activities in the cash flow statement.

Compensation from third parties for items of property, plant and equipment that were impaired, lost or given up is included in surplus or surplus when the compensation becomes receivable.

The municipality separately discloses expenditure to repair and maintain property, plant and equipment in the notes to the financial statements (see note).

The municipality discloses relevant information relating to assets under construction or development, in the notes to the financial statements (see note).

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Accounting Policies

1.9 Site restoration and dismantling cost

The municipality has an obligation to dismantle, remove and restore items of property, plant and equipment. Such obligations are referred to as 'decommissioning, restoration and similar liabilities'. The cost of an item of property, plant and equipment includes the initial estimate of the costs of dismantling and removing the item and restoring the site on which it is located, the obligation for which a municipality incurs either when the item is acquired or as a consequence of having used the item during a particular period for purposes other than to produce inventories during that period.

If the related asset is measured using the cost model:

- (a) subject to (b), changes in the liability are added to, or deducted from, the cost of the related asset in the current period;
- (b) if a decrease in the liability exceeds the carrying amount of the asset, the excess is recognised immediately in surplus or deficit; and
- (c) if the adjustment results in an addition to the cost of an asset, the municipality considers whether this is an indication that the new carrying amount of the asset may not be fully recoverable. If it is such an indication, the asset is tested for impairment by estimating its recoverable amount or recoverable service amount, and any impairment loss is recognised in accordance with the accounting policy on impairment of cash-generating assets and/or impairment of non-cash-generating assets.

If the related asset is measured using the revaluation model:

- (a) changes in the liability alter the revaluation surplus or deficit previously recognised on that asset, so that:
 - a decrease in the liability (subject to (b)) is credited to revaluation surplus in net assets, except that it is recognised in surplus or deficit to the extent that it reverses a revaluation deficit on the asset that was previously recognised in surplus or deficit
 - an increase in the liability is recognised in surplus or deficit, except that it is debited to the revaluation surplus to the extent of any credit balance existing in the revaluation surplus in respect of that asset.
- (b) in the event that a decrease in the liability exceeds the carrying amount that would have been recognised had the asset been carried under the cost model, the excess is recognised immediately in surplus or deficit; and
- (c) a change in the liability is an indication that the asset may have to be revalued in order to ensure that the carrying amount does not differ materially from that which would be determined using fair value at the end of the reporting period. Any such revaluation is taken into account in determining the amounts to be taken to surplus or deficit or net assets under (a). If a revaluation is necessary, all assets of that class are revalued.

1.10 Intangible assets

An asset is identifiable if it either:

- is separable, i.e. is capable of being separated or divided from an entity and sold, transferred, licensed, rented or exchanged, either individually or together with a related contract, identifiable assets or liability, regardless of whether the entity intends to do so; or
- arises from binding arrangements (including rights from contracts), regardless of whether those rights are transferable or separable from the municipality or from other rights and obligations.

A binding arrangement describes an arrangement that confers similar rights and obligations on the parties to it as if it were in the form of a contract.

An intangible asset is recognised when:

- it is probable that the expected future economic benefits or service potential that are attributable to the asset will flow to the municipality; and
- the cost or fair value of the asset can be measured reliably.

The municipality assesses the probability of expected future economic benefits or service potential using reasonable and supportable assumptions that represent management's best estimate of the set of economic conditions that will exist over the useful life of the asset.

Where an intangible asset is acquired through a non-exchange transaction, its initial cost at the date of acquisition is measured at its fair value as at that date.

Expenditure on research (or on the research phase of an internal project) is recognised as an expense when it is incurred.

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1.10 Intangible assets (continued)

An intangible asset arising from development (or from the development phase of an internal project) is recognised when:

- it is technically feasible to complete the asset so that it will be available for use or sale.
- there is an intention to complete and use or sell it.
- there is an ability to use or sell it.
- it will generate probable future economic benefits or service potential.
- there are available technical, financial and other resources to complete the development and to use or sell the asset.
- the expenditure attributable to the asset during its development can be measured reliably.

Intangible assets are carried at cost less any accumulated amortisation and any impairment losses.

An intangible asset is regarded as having an indefinite useful life when, based on all relevant factors, there is no foreseeable limit to the period over which the asset is expected to generate net cash inflows or service potential. Amortisation is not provided for these intangible assets, but they are tested for impairment annually and whenever there is an indication that the asset may be impaired. For all other intangible assets amortisation is provided on a straight-line basis over their useful life.

The amortisation period and the amortisation method for intangible assets are reviewed at each reporting date.

Reassessing the useful life of an intangible asset with a finite useful life after it was classified as indefinite is an indicator that the asset may be impaired. As a result the asset is tested for impairment and the remaining carrying amount is amortised over its useful life.

Internally generated brands, mastheads, publishing titles, customer lists and items similar in substance are not recognised as intangible assets.

Internally generated goodwill is not recognised as an intangible asset.

Amortisation is provided to write down the intangible assets, on a straight-line basis, to their residual values as follows:

Item	Depreciation method	Average useful life
Comouter Software Licenses	Straight-line	2-10 years
Computer software, other	Straight-line	2-10 years

The municipality discloses relevant information relating to assets under construction or development, in the notes to the financial statements (see note).

Intangible assets are derecognised:

- on disposal; or
- when no future economic benefits or service potential are expected from its use or disposal.

The gain or loss arising from the derecognition of intangible assets is included in surplus or deficit when the asset is derecognised (unless the Standard of GRAP on leases requires otherwise on a sale and leaseback).

1.11 Heritage assets

Assets are resources controlled by an municipality as a result of past events and from which future economic benefits or service potential are expected to flow to the municipality.

Carrying amount is the amount at which an asset is recognised after deducting accumulated impairment losses.

Heritage assets are assets that have a cultural, environmental, historical, natural, scientific, technological or artistic significance and are held indefinitely for the benefit of present and future generations.

An inalienable item is an asset that an municipality is required by law or otherwise to retain indefinitely and cannot be disposed of without consent.

The municipality separately discloses expenditure to repair and maintain heritage assets in the notes to the financial statements (see note).

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Accounting Policies

1.11 Heritage assets (continued)

The municipality discloses relevant information relating to assets under construction or development, in the notes to the financial statements (see note).

Recognition

The municipality recognises a heritage asset as an asset if it is probable that future economic benefits or service potential associated with the asset will flow to the municipality, and the cost or fair value of the asset can be measured reliably.

Heritage assets are initially recognised at cost on its acquisition date or in the case of assets acquired by grant or donation, deemed costs, being the fair value of the asset on initial recognition, the cost of an item of heritage assets is the purchase price and other costs attributable to bring the asset to the location and condition necessary for it to be capable of operating in the manner intended by the municipality. Trade discounts and rebates are deducted in arriving at the cost. The cost also includes the necessary costs of dismantling and removing the assets and restoring the site on which it is located.

Initial measurement

Heritage assets are measured at cost.

Where a heritage asset is acquired through a non-exchange transaction, its cost is measured at its fair value as at the date of acquisition. The cost of an item of heritage assets acquired in exchange of a non-monetary asset, or a combination of monetary and non-monetary assets is measured at the fair value of the assets given up, unless the fair value of the asset received is more clearly evident. If the acquired item could not be measured at its fair value, its cost is measured at the carrying amount of an asset given up.

Subsequent measurement

After recognition as an asset, a class of heritage assets is carried at its cost less any accumulated impairment losses.

After recognition as an asset, a class of heritage assets, whose fair value can be measured reliably, is carried at a revalued amount, being its fair value at the date of the revaluation less any subsequent impairment losses.

If a heritage asset's carrying amount is increased as a result of a revaluation, the increase is credited directly to a revaluation surplus. However, the increase is recognised in surplus or deficit to the extent that it reverses a revaluation decrease of the same heritage asset previously recognised in surplus or deficit.

If a heritage asset's carrying amount is decreased as a result of a revaluation, the decrease is recognised in surplus or deficit. However, the decrease is debited directly to a revaluation surplus to the extent of any credit balance existing in the revaluation surplus in respect of that heritage asset.

Impairment

Derecognition

The municipality derecognises heritage asset on disposal, or when no future economic benefits or service potential are expected from its use or disposal.

The gain or loss arising from the derecognition of a heritage asset is included in surplus or deficit when the item is derecognised (unless the Standard of GRAP on leases requires otherwise on a sale and leaseback).

1.12 Financial instruments

A financial instrument is any contract that gives rise to a financial asset of one entity and a financial liability or a residual interest of another entity. Financial instruments are classified into three categories namely, financial instruments at fair value, financial instruments at amortised cost or financial instrument at cost.

Financial instruments at fair value comprise financial assets or financial liabilities that are:

- derivatives;

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1.12 Financial instruments (continued)

- contingent consideration of an acquirer in a transfer of functions between entities not under common control to which the Standard of GRAP on Transfer of Functions Between Entities Not Under Common Control (GRAP 106) applies
- combined instruments that are designated at fair value;
- instruments held for trading. A financial instrument is held for trading if:
 - it is acquired or incurred principally for the purpose of selling or repurchasing it in the near-term; or
 - on initial recognition it is part of a portfolio of identified financial instruments that are managed together and for which there is evidence of a recent actual pattern of short term profit-taking;
 - non-derivative financial assets or financial liabilities with fixed or determinable payments that are designated at fair value at initial recognition; and
 - financial instruments that do not meet the definition of financial instruments at amortised cost or financial instruments at cost.

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1.12 Financial instruments (continued)

Classification

The municipality has the following types of financial assets as reflected on the face of the statement of financial position or in the notes thereto:

Type of financial assets	Classification in terms of GRAP 104
Finance lease receivable	Financial asset measured at amortised cost
Long term receivables	Financial asset measured at amortised cost
Current portion of long term receivables	Financial asset measured at amortised cost
Consumer debtor	Financial asset measured at amortised cost
Other debtors	Financial asset measured at amortised cost
Bank balances and cash	Financial asset measured at amortised cost

Cash includes cash on hand and cash with bank (including call deposits). cash equivalents are short-term highly liquid investments, readily convertible into amounts of cash that are held with registered banking institutions with maturities of three months or less and are subject to an insignificant risk of change in value. for the purpose of the Cash flow statement, cash and cash equivalents comprise cash on hand, deposits held on call with banks, net of bank overdrafts. The municipality categorises cash and cash equivalents as financial assets at amortised cost.

The entity has the following types of financial liabilities as reflected on the face of the statement of financial position or in the notes thereto:

Type of financial liability	Classification in terms of GRAP 104
Long term liabilities	Financial liability measured at amortised cost
Current portion of long-term liabilities	Financial liability measured at amortised cost
Other creditors	Financial liability measured at amortised cost
Bank overdraft	Financial liability measured at amortised cost

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1.12 Financial instruments (continued)

Initial recognition and measurement

A Financial instrument is recognised when the municipality becomes a party to the contractual provisions of the instrument and are initially measured at fair value. In the case of a financial instrument not subsequently measured at fair value, transaction costs that are directly attributable to the acquisition or issue of the financial instrument are added or deducted from the fair value, as appropriate on initial recognition.

Subsequent measurement - Financial assets

Financial assets consist of cash and cash equivalents, deposits receivables and investments. Receivables are subsequently measured at amortised cost using the effective interest rate method, less impairment. Amortised cost is calculated by taking into account any discount or premium on acquisition and fees or costs that are an integral part of the effective rate.

A provision for impairment of receivables is established when there is objective evidence that the municipality will not be able to collect all amounts due according to the original terms of receivables. The amount of the provision is the difference between assets carrying amount and the present value of the estimated cash flows, discounted at the effective interest rate. Changes in the carrying amount of the provision is recognised in the Statement of Financial performance. When a receivable is considered uncollectable, it is written off against the provision. Any gains or losses arising from the change in fair value of investment measured at fair value are recognised in the Statement of financial performance.

Residual interest that does not have a quoted market price in an active market and the fair value of which cannot be reliably measured are subsequently measured at cost less any impairment. Impairment is considered when there is objective evidence that, as a result of one or more events that occurred after the initial recognition of the financial asset, the estimated future cash flows of the investment have been affected. Any calculated impairment is recognised in the Statement of Financial performance.

Financial assets at amortised cost are initially measured at fair value plus transaction costs that are directly attributable to the acquisition or issue of the financial asset. Subsequently, these assets are measured at amortised cost using the Effective interest method less any impairment, with interest recognised on an effective yield basis.

Trade and other receivables (excluding Value Added Taxation, prepayments and operating lease receivable), loans to municipal entities and loans that have fixed and determinable payments that are not quoted in an active market are classified as financial assets at amortised cost.

Financial assets measured at fair value are initially measured at fair value plus directly attributable transaction costs. They are subsequently measured at fair value with unrealised gains or losses recognised directly in equity until the investment is derecognised, at which time the cumulative gain or loss recorded in equity is recognised in the Statement of financial performance or determined to be impaired, at which time the cumulative loss recorded in equity in the Statement of financial performance.

Subsequent measurement - Financial liabilities

Financial liabilities consist of payables, interest bearing loan and bank overdrafts. These liabilities are subsequently measured at amortised cost, using the effective interest rate method. Finance costs are expensed in the Statement of Financial performance in the period in which they are incurred except where stated otherwise (see accounting policy on borrowing costs).

Impairment of Financial assets

Consumer debtors

Consumer debtors are assessed individually thereafter collectively, considering factors such as payment histories and ratios, qualitative factors e.g. correspondence from attorneys, disputes about certain accounts.

Other debtors

Other debtors are reviewed individually considering payment histories and disputes about certain amounts. Provision for impairment is made accordingly.

Derecognition

Financial Assets

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1.12 Financial instruments (continued)

The municipality derecognises financial assets only when the contractual rights to the cash flow from the asset expires or it transfers the financial assets and substantially all the risks and rewards of ownership of the asset to another entity, except when Council approves the write-off of financial assets due to non-recoverability.

If the municipality neither transfers nor retains substantially all the risks and rewards of ownership and continues to control the transferred asset, the municipality recognises its retained interest in the asset and an associated liability for amounts it may have to pay. If the municipality retains substantially all the risks and rewards of ownership of a transferred financial asset, the municipality continues to recognise the financial assets and also recognises a collateralised borrowing for the proceeds received.

Financial liabilities

The municipality derecognises financial liabilities when, and only when, the municipality's obligation is discharged, cancelled or they expire.

1.13 Statutory receivables

Identification

Statutory receivables are receivables that arise from legislation, supporting regulations, or similar means, and require settlement by another entity in cash or another financial asset.

The municipality has the following major categories under the ambit of statutory receivables:

- VAT Receivable
- Rates debtors
- Traffic fine debtors
- Availability charges debtors

Recognition

The municipality recognises statutory receivables as follows:

- if the transaction is an exchange transaction, using the policy on Revenue from exchange transactions;
- if the transaction is a non-exchange transaction, using the policy on Revenue from non-exchange transactions (Taxes and transfers); or
- if the transaction is not within the scope of the policies listed in the above or another Standard of GRAP, the receivable is recognised when the definition of an asset is met and, when it is probable that the future economic benefits or service potential associated with the asset will flow to the entity and the transaction amount can be measured reliably.

Initial measurement

The municipality initially measures statutory receivables at their transaction amount.

Subsequent measurement

The municipality measures statutory receivables after initial recognition using the cost method. Under the cost method, the initial measurement of the receivable is changed subsequent to initial recognition to reflect any:

- interest or other charges that may have accrued on the receivable (where applicable);
- impairment losses; and
- amounts derecognised.

Impairment losses

The municipality assesses at each reporting date whether there is any indication that a statutory receivable, or a group of statutory receivables, may be impaired.

In assessing whether there is any indication that a statutory receivable, or group of statutory receivables, may be impaired, the municipality considers, as a minimum, the following indicators:

- Significant financial difficulty of the debtor, which may be evidenced by an application for debt counselling, business rescue or an equivalent.
- It is probable that the debtor will enter sequestration, liquidation or other financial re-organisation.

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1.13 Statutory receivables (continued)

- A breach of the terms of the transaction, such as default or delinquency in principal or interest payments (where levied).
- Adverse changes in international, national or local economic conditions, such as a decline in growth, an increase in debt levels and unemployment, or changes in migration rates and patterns.

If there is an indication that a statutory receivable, or a group of statutory receivables, may be impaired, the municipality measures the impairment loss as the difference between the estimated future cash flows and the carrying amount. Where the carrying amount is higher than the estimated future cash flows, the carrying amount of the statutory receivable, or group of statutory receivables, is reduced, either directly or through the use of an allowance account. The amount of the losses is recognised in surplus or deficit.

In estimating the future cash flows, an municipality considers both the amount and timing of the cash flows that it will receive in future. Consequently, where the effect of the time value of money is material, the entity discounts the estimated future cash flows using a rate that reflects the current risk-free rate and, if applicable, any risks specific to the statutory receivable, or group of statutory receivables, for which the future cash flow estimates have not been adjusted.

An impairment loss recognised in prior periods for a statutory receivable is revised if there has been a change in the estimates used since the last impairment loss was recognised, or to reflect the effect of discounting the estimated cash flows.

Any previously recognised impairment loss is adjusted either directly or by adjusting the allowance account. The adjustment does not result in the carrying amount of the statutory receivable or group of statutory receivables exceeding what the carrying amount of the receivable(s) would have been had the impairment loss not been recognised at the date the impairment is revised. The amount of any adjustment is recognised in surplus or deficit.

Derecognition

The municipality derecognises a statutory receivable, or a part thereof, when:

- the rights to the cash flows from the receivable are settled, expire or are waived;
- the municipality transfers to another party substantially all of the risks and rewards of ownership of the receivable; or
- the municipality, despite having retained some significant risks and rewards of ownership of the receivable, has transferred control of the receivable to another party and the other party has the practical ability to sell the receivable in its entirety to an unrelated third party, and is able to exercise that ability unilaterally and without needing to impose additional restrictions on the transfer. In this case, the entity:
 - derecognise the receivable; and
 - recognise separately any rights and obligations created or retained in the transfer.

The carrying amounts of any statutory receivables transferred are allocated between the rights or obligations retained and those transferred on the basis of their relative fair values at the transfer date. The entity considers whether any newly created rights and obligations are within the scope of the Standard of GRAP on Financial Instruments or another Standard of GRAP. Any difference between the consideration received and the amounts derecognised and, those amounts recognised, are recognised in surplus or deficit in the period of the transfer.

1.14 Leases

A lease is classified as a finance lease if it transfers substantially all the risks and rewards incidental to ownership. A lease is classified as an operating lease if it does not transfer substantially all the risks and rewards incidental to ownership.

When a lease includes both land and buildings elements, the entity assesses the classification of each element separately.

Municipality as lessor

The municipality recognises finance lease receivables as assets on the statement of financial position. Such assets are presented as a receivable at an amount equal to the net investment in the lease.

Finance revenue is recognised based on a pattern reflecting a constant periodic rate of return on the municipality's net investment in the finance lease.

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1.14 Leases (continued)

Municipality as lessee

Property, plant and equipment subject to finance lease are capitalised at their cash cost equivalent. Corresponding liabilities are included in the Statement of Financial position as Finance Lease Obligations. The cost of the item of property, plant and equipment is depreciated at appropriate rates on the straight line basis over its estimated useful life. Lease payments are allocated between the lessee finance cost and the capital repayment using the effective interest rate method. Lease finance costs are expensed when incurred.

Operating leases - lessor

Operating lease revenue is recognised as revenue on a straight-line basis over the lease term.

Operating leases - lessee

Operating lease payments are recognised as an expense on a straight-line basis over the lease term. The difference between the amounts recognised as an expense and the contractual payments are recognised as an operating lease asset or liability.

1.15 Construction contracts and receivables

Construction contract is a contract, or a similar binding arrangement, specifically negotiated for the construction of an asset or a combination of assets that are closely interrelated or interdependent in terms of their design, technology and function or their ultimate purpose or use.

Contractor is an entity that performs construction work pursuant to a construction contract.

Cost plus or cost based contract is a construction contract in which the contractor is reimbursed for allowable or otherwise defined costs and, in the case of a commercially-based contract, an additional percentage of these costs or a fixed fee, if any.

Fixed price contract is a construction contract in which the contractor agrees to a fixed contract price, or a fixed rate per unit of output, which in some cases is subject to cost escalation clauses.

A contractor is an entity that enters into a contract to build structures, construct facilities, produce goods, or render services to the specifications of another entity either itself or through the use of sub-contractors. The term "contractor" thus includes a general or prime contractor, a subcontractor to a general contractor, or a construction manager.

The entity assesses the terms and conditions of each contract concluded with customers to establish whether the contract is a construction contract or not. In assessing whether the contract is a construction contract, an entity considers whether it is a contractor.

Where the outcome of a construction contract can be estimated reliably, contract revenue and costs are recognised by reference to the stage of completion of the contract activity at the reporting date, as measured by .

Variations in contract work, claims and incentive payments are included to the extent that they have been agreed with the customer.

When the outcome of a construction contract cannot be estimated reliably, contract revenue is recognised to the extent that contract costs incurred are recoverable. Contract costs are recognised as an expense in the period in which they are incurred.

When it is probable that total contract costs will exceed total contract revenue, the expected deficit is recognised as an expense immediately.

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1.16 Cash and cash equivalents

Cash comprises cash on hand and demand deposits.

Cash equivalents are short-term, highly liquid investments that are readily convertible to known amounts of cash and which are subject to an insignificant risk of changes in value.

Cash equivalents are held for the purpose of meeting short-term cash commitments rather than for investment or other purposes.

Cash and cash equivalents comprise bank balances, cash on hand, deposits held at call with banks and other short-term highly liquid investments with original maturities of three months or less which are available on demand.

For the purpose of the cash flow statement, cash and cash equivalent comprise cash on hand, deposit held on call with banks, net of bank overdraft..

1.17 Employee benefits

Employee benefits are all forms of consideration given by an entity in exchange for service rendered by employees.

Short-term employee benefits

Short-term employee benefits are employee benefits (other than termination benefits) that are due to be settled within twelve months after the end of the period in which the employees render the related service.

Short-term employee benefits include items such as:

- wages, salaries and social security contributions;
- short-term compensated absences (such as paid annual leave and paid sick leave) where the compensation for the absences is due to be settled within twelve months after the end of the reporting period in which the employees render the related employee service;
- bonus, incentive and performance related payments payable within twelve months after the end of the reporting period in which the employees render the related service; and
- non-monetary benefits (for example, medical care, and free or subsidised goods or services such as housing, cars and cellphones) for current employees.

When an employee has rendered service to the entity during a reporting period, the entity recognises the undiscounted amount of short-term employee benefits expected to be paid in exchange for that service:

- as a liability (accrued expense), after deducting any amount already paid. If the amount already paid exceeds the undiscounted amount of the benefits, the entity recognises that excess as an asset (prepaid expense) to the extent that the prepayment will lead to, for example, a reduction in future payments or a cash refund; and
- as an expense, unless another Standard requires or permits the inclusion of the benefits in the cost of an asset.

The expected cost of compensated absences is recognised as an expense as the employees render services that increase their entitlement or, in the case of non-accumulating absences, when the absence occurs. The entity measures the expected cost of accumulating compensated absences as the additional amount that the entity expects to pay as a result of the unused entitlement that has accumulated at the reporting date.

The entity recognises the expected cost of bonus, incentive and performance related payments when the entity has a present legal or constructive obligation to make such payments as a result of past events and a reliable estimate of the obligation can be made. A present obligation exists when the entity has no realistic alternative but to make the payments.

Post-employment benefits

Post-employment benefits are employee benefits (other than termination benefits) which are payable after the completion of employment.

Post-employment benefit plans are formal or informal arrangements under which an entity provides post-employment benefits for one or more employees.

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Accounting Policies

1.17 Employee benefits (continued)

Post-employment benefits: Defined benefit plans

Defined benefit plans are post-employment benefit plans other than defined contribution plans.

Actuarial gains and losses comprise experience adjustments (the effects of differences between the previous actuarial assumptions and what has actually occurred) and the effects of changes in actuarial assumptions. In measuring its defined benefit liability the entity recognises actuarial gains and losses in surplus or deficit in the reporting period in which they occur.

Current service cost is the increase in the present value of the defined benefit obligation resulting from employee service in the current period.

Interest cost is the increase during a period in the present value of a defined benefit obligation which arises because the benefits are one period closer to settlement.

Past service cost is the change in the present value of the defined benefit obligation for employee service in prior periods, resulting in the current period from the introduction of, or changes to, post-employment benefits or other long-term employee benefits. Past service cost may be either positive (when benefits are introduced or changed so that the present value of the defined benefit obligation increases) or negative (when existing benefits are changed so that the present value of the defined benefit obligation decreases). In measuring its defined benefit liability the entity recognises past service cost as an expense in the reporting period in which the plan is amended.

Plan assets comprise assets held by a long-term employee benefit fund and qualifying insurance policies.

The municipality account not only for its legal obligation under the formal terms of a defined benefit plan, but also for any constructive obligation that arises from the entity's informal practices. Informal practices give rise to a constructive obligation where the entity has no realistic alternative but to pay employee benefits. An example of a constructive obligation is where a change in the entity's informal practices would cause unacceptable damage to its relationship with employees.

The amount recognised as a defined benefit liability is the net total of the following amounts:

- the present value of the defined benefit obligation at the reporting date;
- minus the fair value at the reporting date of plan assets (if any) out of which the obligations are to be settled directly;
- plus any liability that may arise as a result of a minimum funding requirement

The entity recognises the net total of the following amounts in surplus or deficit, except to the extent that another Standard requires or permits their inclusion in the cost of an asset:

- current service cost;
- interest cost;
- the expected return on any plan assets and on any reimbursement rights;
- actuarial gains and losses;
- past service cost;
- the effect of any curtailments or settlements; and
- the effect of applying the limit on a defined benefit asset (negative defined benefit liability).

The entity uses the Projected Unit Credit Method to determine the present value of its defined benefit obligations and the related current service cost and, where applicable, past service cost. The Projected Unit Credit Method (sometimes known as the accrued benefit method pro-rated on service or as the benefit/years of service method) sees each period of service as giving rise to an additional unit of benefit entitlement and measures each unit separately to build up the final obligation.

Actuarial valuations are conducted on an annual basis by independent actuaries separately for each plan. The results of the valuation are updated for any material transactions and other material changes in circumstances (including changes in market prices and interest rates) up to the reporting date.

The entity recognises gains or losses on the curtailment or settlement of a defined benefit plan when the curtailment or settlement occurs. The gain or loss on a curtailment or settlement comprises:

- any resulting change in the present value of the defined benefit obligation; and
- any resulting change in the fair value of the plan assets.

Before determining the effect of a curtailment or settlement, the entity re-measure the obligation (and the related plan assets, if any) using current actuarial assumptions (including current market interest rates and other current market prices).

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1.17 Employee benefits (continued)

The entity offsets an asset relating to one plan against a liability relating to another plan when the entity has a legally enforceable right to use a surplus in one plan to settle obligations under the other plan and intends either to settle the obligations on a net basis, or to realise the surplus in one plan and settle its obligation under the other plan simultaneously.

Actuarial assumptions

Actuarial assumptions are unbiased and mutually compatible.

Financial assumptions are based on market expectations, at the reporting date, for the period over which the obligations are to be settled.

The rate used to discount post-employment benefit obligations (both funded and unfunded) reflect the time value of money. The currency and term of the financial instrument selected to reflect the time value of money is consistent with the currency and estimated term of the post-employment benefit obligations.

Post-employment benefit obligations are measured on a basis that reflects:

- estimated future salary increases;
- the benefits set out in the terms of the plan (or resulting from any constructive obligation that goes beyond those terms) at the reporting date; and
- estimated future changes in the level of any state benefits that affect the benefits payable under a defined benefit plan, if, and only if, either:
 - those changes were enacted before the reporting date; or
 - past history, or other reliable evidence, indicates that those state benefits will change in some predictable manner, for example, in line with future changes in general price levels or general salary levels.

Assumptions about medical costs take account of estimated future changes in the cost of medical services, resulting from both inflation and specific changes in medical costs.

The municipality provides post-retirement health care benefit upon retirement to some retirees. The entitlement to post retirement health care benefits is based on the employee remaining in service up to retirement age and the completion of a minimum service period. The expected costs of these benefits are accrued over the period of employment. Independent qualified actuaries carry out valuation of these obligation.

Other post retirement obligations

The municipality provides post-retirement health care benefits, housing subsidies and gratuities upon retirement to some retirees.

The municipality has an obligation to provide long term service allowance benefits to all its employees

The amount recognised as a liability for other long-term employee benefits is the net total of the following amounts:

- the present value of the defined benefit obligation at the reporting date;
- minus the fair value at the reporting date of plan assets (if any) out of which the obligations are to be settled directly.

The entity shall recognise the net total of the following amounts as expense or revenue, except to the extent that another Standard requires or permits their inclusion in the cost of an asset:

- current service cost;
- interest cost;
- the expected return on any plan assets and on any reimbursement right recognised as an asset;
- actuarial gains and losses, which shall all be recognised immediately;
- past service cost, which shall all be recognised immediately; and
- the effect of any curtailments or settlements.

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Accounting Policies

1.17 Employee benefits (continued)

Termination benefits

The entity recognises termination benefits as a liability and an expense when the entity is demonstrably committed to either:

- terminate the employment of an employee or group of employees before the normal retirement date; or
- provide termination benefits as a result of an offer made in order to encourage voluntary redundancy.

The entity is demonstrably committed to a termination when the entity has a detailed formal plan for the termination and is without realistic possibility of withdrawal. The detailed plan includes [as a minimum]:

- the location, function, and approximate number of employees whose services are to be terminated;
- the termination benefits for each job classification or function; and
- the time at which the plan will be implemented.

Implementation begins as soon as possible and the period of time to complete implementation is such that material changes to the plan are not likely.

Where termination benefits fall due more than 12 months after the reporting date, they are discounted using an appropriate discount rate. The rate used to discount the benefit reflects the time value of money. The currency and term of the financial instrument selected to reflect the time value of money is consistent with the currency and estimated term of the benefit.

In the case of an offer made to encourage voluntary redundancy, the measurement of termination benefits shall be based on the number of employees expected to accept the offer.

1.18 Provisions and contingencies

Provisions are recognised when:

- the municipality has a present obligation as a result of a past event;
- it is probable that an outflow of resources embodying economic benefits or service potential will be required to settle the obligation; and
- a reliable estimate can be made of the obligation.

The amount of a provision is the best estimate of the expenditure expected to be required to settle the present obligation at the reporting date.

Where the effect of time value of money is material, the amount of a provision is the present value of the expenditures expected to be required to settle the obligation.

The discount rate is a pre-tax rate that reflects current market assessments of the time value of money and the risks specific to the liability.

Where some or all of the expenditure required to settle a provision is expected to be reimbursed by another party, the reimbursement is recognised when, and only when, it is virtually certain that reimbursement will be received if the municipality settles the obligation. The reimbursement is treated as a separate asset. The amount recognised for the reimbursement does not exceed the amount of the provision.

Provisions are reviewed at each reporting date and adjusted to reflect the current best estimate. Provisions are reversed if it is no longer probable that an outflow of resources embodying economic benefits or service potential will be required, to settle the obligation.

Where discounting is used, the carrying amount of a provision increases in each period to reflect the passage of time. This increase is recognised as an interest expense.

A provision is used only for expenditures for which the provision was originally recognised.

Provisions are not recognised for future operating surplus (deficit).

If an entity has a contract that is onerous, the present obligation (net of recoveries) under the contract is recognised and measured as a provision.

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1.18 Share-based payments (continued)

A constructive obligation to restructure arises only when an entity:

- has a detailed formal plan for the restructuring, identifying at least:
 - the activity/operating unit or part of an activity/operating unit concerned;
 - the principal locations affected;
 - the location, function, and approximate number of employees who will be compensated for services being terminated;
 - the expenditures that will be undertaken; and
 - when the plan will be implemented; and
- has raised a valid expectation in those affected that it will carry out the restructuring by starting to implement that plan or announcing its main features to those affected by it.

A restructuring provision includes only the direct expenditures arising from the restructuring, which are those that are both:

- necessarily entailed by the restructuring; and
- not associated with the ongoing activities of the municipality

No obligation arises as a consequence of the sale or transfer of an operation until the municipality is committed to the sale or transfer, that is, there is a binding arrangement.

After their initial recognition contingent liabilities recognised in entity combinations that are recognised separately are subsequently measured at the higher of:

- the amount that would be recognised as a provision; and
- the amount initially recognised less cumulative amortisation.

Contingent assets and contingent liabilities are not recognised. Contingencies are disclosed in note 44.

A financial guarantee contract is a contract that requires the issuer to make specified payments to reimburse the holder for a loss it incurs because a specified debtor fails to make payment when due in accordance with the original or modified terms of a debt instrument.

Loan commitment is a firm commitment to provide credit under pre-specified terms and conditions.

The municipality recognises a provision for financial guarantees and loan commitments when it is probable that an outflow of resources embodying economic benefits and service potential will be required to settle the obligation and a reliable estimate of the obligation can be made.

Determining whether an outflow of resources is probable in relation to financial guarantees requires judgement. Indications that an outflow of resources may be probable are:

- financial difficulty of the debtor;
- defaults or delinquencies in interest and capital repayments by the debtor;
- breaches of the terms of the debt instrument that result in it being payable earlier than the agreed term and the ability of the debtor to settle its obligation on the amended terms; and
- a decline in prevailing economic circumstances (e.g. high interest rates, inflation and unemployment) that impact on the ability of entities to repay their obligations.

Where a fee is received by the municipality for issuing a financial guarantee and/or where a fee is charged on loan commitments, it is considered in determining the best estimate of the amount required to settle the obligation at reporting date. Where a fee is charged and the municipality considers that an outflow of economic resources is probable, an municipality recognises the obligation at the higher of:

- the amount determined using in the Standard of GRAP on Provisions, Contingent Liabilities and Contingent Assets; and
- the amount of the fee initially recognised less, where appropriate, cumulative amortisation recognised in accordance with the Standard of GRAP on Revenue from Exchange Transactions.

1.19 Commitments

Items are classified as commitments when an entity has committed itself to future transactions that will normally result in the outflow of cash.

Disclosures are required in respect of unrecognised contractual commitments.

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Accounting Policies

1.19 Commitments (continued)

Commitments for which disclosure is necessary to achieve a fair presentation should be disclosed in a note to the financial statements, if both the following criteria are met:

- Contracts should be non-cancellable or only cancellable at significant cost (for example, contracts for computer or building maintenance services); and
- Contracts should relate to something other than the routine, steady, state business of the entity – therefore salary commitments relating to employment contracts or social security benefit commitments are excluded.

1.20 Revenue from exchange transactions

Pre-paid electricity

Revenue from the sale of electricity pre-paid meter cards are recognised at the point of sale.

Sale of goods

Revenue from the sale of goods is recognised when all the following conditions have been satisfied:

- the municipality has transferred to the purchaser the significant risks and rewards of ownership of the goods;
- the municipality retains neither continuing managerial involvement to the degree usually associated with ownership nor effective control over the goods sold;
- the amount of revenue can be measured reliably;
- it is probable that the economic benefits or service potential associated with the transaction will flow to the municipality; and
- the costs incurred or to be incurred in respect of the transaction can be measured reliably.

Rendering of services

When the outcome of a transaction involving the rendering of services can be estimated reliably, revenue associated with the transaction is recognised by reference to the stage of completion of the transaction at the reporting date. The outcome of a transaction can be estimated reliably when all the following conditions are satisfied:

- the amount of revenue can be measured reliably;
- it is probable that the economic benefits or service potential associated with the transaction will flow to the municipality;
- the stage of completion of the transaction at the reporting date can be measured reliably; and
- the costs incurred for the transaction and the costs to complete the transaction can be measured reliably.

When services are performed by an indeterminate number of acts over a specified time frame, revenue is recognised on a straight-line basis over the specified time frame unless there is evidence that some other method better represents the stage of completion. When a specific act is much more significant than any other acts, the recognition of revenue is postponed until the significant act is executed.

When the outcome of the transaction involving the rendering of services cannot be estimated reliably, revenue is recognised only to the extent of the expenses recognised that are recoverable.

Service revenue is recognised by reference to the stage of completion of the transaction at the reporting date. Stage of completion is determined by .

Interest earned and rentals received

Revenue arising from the use by others of entity assets yielding interest, royalties and dividends or similar distributions is recognised when:

- It is probable that the economic benefits or service potential associated with the transaction will flow to the municipality, and
- The amount of the revenue can be measured reliably.

Interest is recognised using the effective interest rate method for financial instruments, and using the nominal interest rate method for statutory receivables. Interest levied on transactions arising from exchange or non-exchange transactions is classified based on the nature of the underlying transaction.

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1.21 Revenue from non-exchange transactions

Revenue comprises gross inflows of economic benefits or service potential received and receivable by a municipality, which represents an increase in net assets, other than increases relating to contributions from owners.

Conditions on transferred assets are stipulations that specify that the future economic benefits or service potential embodied in the asset is required to be consumed by the recipient as specified or future economic benefits or service potential must be returned to the transferor.

Control of an asset arises when the municipality can use or otherwise benefit from the asset in pursuit of its objectives and can exclude or otherwise regulate the access of others to that benefit.

Exchange transactions are transactions in which one entity receives assets or services, or has liabilities extinguished, and directly gives approximately equal value (primarily in the form of cash, goods, services, or use of assets) to another entity in exchange.

Expenses paid through the tax system are amounts that are available to beneficiaries regardless of whether or not they pay taxes.

Fines are economic benefits or service potential received or receivable by entities, as determined by a court or other law enforcement body, as a consequence of the breach of laws or regulations.

Non-exchange transactions are transactions that are not exchange transactions. In a non-exchange transaction, a municipality either receives value from another municipality without directly giving approximately equal value in exchange, or gives value to another municipality without directly receiving approximately equal value in exchange.

Restrictions on transferred assets are stipulations that limit or direct the purposes for which a transferred asset may be used, but do not specify that future economic benefits or service potential is required to be returned to the transferor if not deployed as specified.

Stipulations on transferred assets are terms in laws or regulation, or a binding arrangement, imposed upon the use of a transferred asset by entities external to the reporting municipality.

Tax expenditures are preferential provisions of the tax law that provide certain taxpayers with concessions that are not available to others.

The taxable event is the event that the government, legislature or other authority has determined will be subject to taxation.

Taxes are economic benefits or service potential compulsorily paid or payable to entities, in accordance with laws and or regulations, established to provide revenue to government. Taxes do not include fines or other penalties imposed for breaches of the law.

Transfers are inflows of future economic benefits or service potential from non-exchange transactions, other than taxes.

Recognition

An inflow of resources from a non-exchange transaction recognised as an asset is recognised as revenue, except to the extent that a liability is also recognised in respect of the same inflow.

As the municipality satisfies a present obligation recognised as a liability in respect of an inflow of resources from a non-exchange transaction recognised as an asset, it reduces the carrying amount of the liability recognised and recognises an amount of revenue equal to that reduction.

Measurement

Revenue from a non-exchange transaction is measured at the amount of the increase in net assets recognised by the municipality.

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1.21 Revenue from non-exchange transactions (continued)

When, as a result of a non-exchange transaction, the municipality recognises an asset, it also recognises revenue equivalent to the amount of the asset measured at its fair value as at the date of acquisition, unless it is also required to recognise a liability. Where a liability is required to be recognised it will be measured as the best estimate of the amount required to settle the obligation at the reporting date, and the amount of the increase in net assets, if any, recognised as revenue. When a liability is subsequently reduced, because the taxable event occurs or a condition is satisfied, the amount of the reduction in the liability is recognised as revenue.

Receivables that arise from statutory (non-contractual) arrangements are initially measured in accordance with this accounting policy, as well as the accounting policy on Statutory Receivables. The entity applies the accounting policy on Statutory Receivables for the subsequent measurement, derecognition, presentation and disclosure of statutory receivables.

Interest is recognised using the effective interest rate method for financial instruments, and using the nominal interest rate method for statutory receivables. Interest levied on transactions arising from exchange or non-exchange transactions is classified based on the nature of the underlying transaction.

Taxes

The municipality recognises an asset in respect of taxes when the taxable event occurs and the asset recognition criteria are met.

Resources arising from taxes satisfy the definition of an asset when the municipality controls the resources as a result of a past event (the taxable event) and expects to receive future economic benefits or service potential from those resources. Resources arising from taxes satisfy the criteria for recognition as an asset when it is probable that the inflow of resources will occur and their fair value can be reliably measured. The degree of probability attached to the inflow of resources is determined on the basis of evidence available at the time of initial recognition, which includes, but is not limited to, disclosure of the taxable event by the taxpayer.

The municipality analyses the taxation laws to determine what the taxable events are for the various taxes levied.

The taxable event for income tax is the earning of assessable income during the taxation period by the taxpayer.

The taxable event for value added tax is the undertaking of taxable activity during the taxation period by the taxpayer.

The taxable event for customs duty is the movement of dutiable goods or services across the customs boundary.

The taxable event for estate duty is the death of a person owning taxable property.

The taxable event for property tax is the passing of the date on which the tax is levied, or the period for which the tax is levied, if the tax is levied on a periodic basis.

Taxation revenue is determined at a gross amount. It is not reduced for expenses paid through the tax system.

Taxation revenue are not grossed up for the amount of tax expenditures.

Transfers

Apart from Services in kind, which are not recognised, the municipality recognises an asset in respect of transfers when the transferred resources meet the definition of an asset and satisfy the criteria for recognition as an asset.

The municipality recognises an asset in respect of transfers when the transferred resources meet the definition of an asset and satisfy the criteria for recognition as an asset.

Transferred assets are measured at their fair value as at the date of acquisition.

Fines

Fines constitutes both spot fines and camera fines. Fines are recognised as revenue when the receivable meets the definition of an asset and satisfies the criteria for recognition as an asset.

Assets arising from fines are measured at the best estimate of the inflow of resources to the municipality.

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1.21 Revenue from non-exchange transactions (continued)

Subsequently to initial recognition and measurement, the municipality assesses the collectability of the revenue and recognises a separate impairment loss where appropriate.

Services in-kind

Except for financial guarantee contracts, the municipality recognises services in-kind that are significant to its operations and/or service delivery objectives as assets and recognises the related revenue when it is probable that the future economic benefits or service potential will flow to the municipality and the fair value of the assets can be measured reliably.

Where services in-kind are not significant to the municipality's operations and/or service delivery objectives and/or do not satisfy the criteria for recognition, the municipality discloses the nature and type of services in-kind received during the reporting period.

1.22 Investment income

Investment income is recognised on a time-proportion basis using the effective interest method.

1.23 Borrowing costs

Borrowing costs are interest and other expenses incurred by an entity in connection with the borrowing of funds.

Borrowing costs are recognised as an expense in the period in which they are incurred.

1.24 Accounting by principals and agents

Identification

The municipality is party to a principal-agent arrangement with Department of Transport. In terms of the arrangement the municipality is the agent and is responsible for

An agent is an entity that has been directed by another entity (a principal), through a binding arrangement, to undertake transactions with third parties on behalf of the principal and for the benefit of the principal.

A principal is an entity that directs another entity (an agent), through a binding arrangement, to undertake transactions with third parties on its behalf and for its own benefit.

A principal-agent arrangement results from a binding arrangement in which one entity (an agent), undertakes transactions with third parties on behalf, and for the benefit of, another entity (the principal).

Identifying whether an entity is a principal or an agent

When the municipality is party to a principal-agent arrangement, it assesses whether it is the principal or the agent in accounting for revenue, expenses, assets and/or liabilities that result from transactions with third parties undertaken in terms of the arrangement.

The assessment of whether a municipality is a principal or an agent requires the municipality to assess whether the transactions it undertakes with third parties are for the benefit of another entity or for its own benefit.

Binding arrangement

The municipality assesses whether it is an agent or a principal by assessing the rights and obligations of the various parties established in the binding arrangement.

Where the terms of a binding arrangement are modified, the parties to the arrangement re-assess whether they act as a principal or an agent.

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Accounting Policies

1.24 Accounting by principals and agents (continued)

Assessing which entity benefits from the transactions with third parties

When the municipality in a principal-agent arrangement concludes that it undertakes transactions with third parties for the benefit of another entity, then it is the agent. If the municipality concludes that it is not the agent, then it is the principal in the transactions.

The municipality is an agent when, in relation to transactions with third parties, all three of the following criteria are present:

- It does not have the power to determine the significant terms and conditions of the transaction.
- It does not have the ability to use all, or substantially all, of the resources that result from the transaction for its own benefit.
- It is not exposed to variability in the results of the transaction.

Where the municipality has been granted specific powers in terms of legislation to direct the terms and conditions of particular transactions, it is not required to consider the criteria of whether it does not have the power to determine the significant terms and conditions of the transaction, to conclude that it is an agent. The municipality applies judgement in determining whether such powers exist and whether they are relevant in assessing whether the municipality is an agent.

Recognition

The municipality, as a principal, recognises revenue and expenses that arise from transactions with third parties in a principal-agent arrangement in accordance with the requirements of the relevant Standards of GRAP.

The municipality, as an agent, recognises only that portion of the revenue and expenses it receives or incurs in executing the transactions on behalf of the principal in accordance with the requirements of the relevant Standards of GRAP.

The municipality recognises assets and liabilities arising from principal-agent arrangements in accordance with the requirements of the relevant Standards of GRAP.

1.25 Unauthorised expenditure

Unauthorised expenditure means:

- overspending of a vote or a main division within a vote; and
- expenditure not in accordance with the purpose of a vote or, in the case of a main division, not in accordance with the purpose of the main division.

Unauthorised expenditure is accounted for in line with all relating requirements, including, but not limited to, ruling Legislation, Regulations, Frameworks, Circulars, Instruction Notes, Practice Notes, Guidelines etc (as applicable).

1.26 Fruitless and wasteful expenditure

Fruitless expenditure means expenditure which was made in vain and would have been avoided had reasonable care been exercised.

Fruitless and wasteful expenditure is accounted for in line with all relating requirements, including, but not limited to, ruling Legislation, Regulations, Frameworks, Circulars, Instruction Notes, Practice Notes, Guidelines etc (as applicable).

1.27 Irregular expenditure

Irregular expenditure is expenditure that is contrary to the Municipal Finance Management Act (Act No.56 of 2003), the Municipal Systems Act (Act No.32 of 2000), and the Public Office Bearers Act (Act No. 20 of 1998) or is in contravention of the economic entity's supply chain management policy.

Irregular expenditure is accounted for in line with all relating requirements, including, but not limited to, ruling Legislation, Regulations, Frameworks, Circulars, Instruction Notes, Practice Notes, Guidelines etc (as applicable).

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Accounting Policies

1.28 Revaluation reserve

The surplus arising from the revaluation of property, plant and equipment is credited to a non-distributable reserve. The revaluation surplus is realised as revalued buildings are depreciated, through a transfer from the revaluation reserve to the accumulated surplus/deficit. On disposal, the net revaluation surplus is transferred to the accumulated surplus/deficit while gains or losses on disposal, based on revalued amounts, are credited or charged to the statement of financial performance.

1.29 Segment information

A segment is an activity of an entity:

- that generates economic benefits or service potential (including economic benefits or service potential relating to transactions between activities of the same entity);
- whose results are regularly reviewed by management to make decisions about resources to be allocated to that activity and in assessing its performance; and
- for which separate financial information is available.

Reportable segments are the actual segments which are reported on in the segment report. They are the segments identified above or alternatively an aggregation of two or more of those segments where the aggregation criteria are met.

Measurement

The amount of each segment item reported is the measure reported to management for the purposes of making decisions about allocating resources to the segment and assessing its performance. Adjustments and eliminations made in preparing the entity's financial statements and allocations of revenues and expenses are included in determining reported segment surplus or deficit only if they are included in the measure of the segment's surplus or deficit that is used by management. Similarly, only those assets and liabilities that are included in the measures of the segment's assets and segment's liabilities that are used by management are reported for that segment. If amounts are allocated to reported segment surplus or deficit, assets or liabilities, those amounts are allocated on a reasonable basis.

If management uses only one measure of a segment's surplus or deficit, the segment's assets or the segment's liabilities in assessing segment performance and deciding how to allocate resources, segment surplus or deficit, assets and liabilities are reported in terms of that measure. If management uses more than one measure of a segment's surplus or deficit, the segment's assets or the segment's liabilities, the reported measures are those that management believes are determined in accordance with the measurement principles most consistent with those used in measuring the corresponding amounts in the entity's financial statements.

1.30 Budget information

Municipality are typically subject to budgetary limits in the form of appropriations or budget authorisations (or equivalent), which is given effect through authorising legislation, appropriation or similar.

General purpose financial reporting by municipality shall provide information on whether resources were obtained and used in accordance with the legally adopted budget.

The approved budget is prepared on a cash basis and presented by economic classification linked to performance outcome objectives.

The approved budget covers the fiscal period from 2023/07/01 to 2024/06/30.

The budget for the economic entity includes all the entities approved budgets under its control.

The annual financial statements and the budget are on the same basis of accounting therefore a comparison with the budgeted amounts for the reporting period have been included in the Statement of comparison of budget and actual amounts.

1.31 Related parties and related party transactions

A related party is a person or an entity with the ability to control or jointly control the other party, or exercise significant influence over the other party, or vice versa, or an entity that is subject to common control, or joint control.

Control is the power to govern the financial and operating policies of an entity so as to obtain benefits from its activities.

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Accounting Policies

1.31 Related parties and related party transactions (continued)

Joint control is the agreed sharing of control over an activity by a binding arrangement, and exists only when the strategic financial and operating decisions relating to the activity require the unanimous consent of the parties sharing control (the venturers).

Related party transaction is a transfer of resources, services or obligations between the reporting entity and a related party, regardless of whether a price is charged.

Significant influence is the power to participate in the financial and operating policy decisions of an entity, but is not control over those policies.

Management are those persons responsible for planning, directing and controlling the activities of the municipality, including those charged with the governance of the municipality in accordance with legislation, in instances where they are required to perform such functions.

Close members of the family of a person are those family members who may be expected to influence, or be influenced by that person in their dealings with the municipality.

The municipality is exempt from disclosure requirements in relation to related party transactions if that transaction occurs within normal supplier and/or client/recipient relationships on terms and conditions no more or less favourable than those which it is reasonable to expect the municipality to have adopted if dealing with that individual entity or person in the same circumstances and terms and conditions are within the normal operating parameters established by that reporting entity's legal mandate.

Where the municipality is exempt from the disclosures in accordance with the above, the municipality discloses narrative information about the nature of the transactions and the related outstanding balances, to enable users of the entity's financial statements to understand the effect of related party transactions on its annual financial statements.

1.32 Events after reporting date

Events after reporting date are those events, both favourable and unfavourable, that occur between the reporting date and the date when the financial statements are authorised for issue. Two types of events can be identified:

- those that provide evidence of conditions that existed at the reporting date (adjusting events after the reporting date); and
- those that are indicative of conditions that arose after the reporting date (non-adjusting events after the reporting date).

The municipality will adjust the amount recognised in the financial statements to reflect adjusting events after the reporting date once the event occurred.

The municipality will disclose the nature of the event and an estimate of its financial effect or a statement that such estimate cannot be made in respect of all material non-adjusting events, where non-disclosure could influence the economic decisions of users taken on the basis of the financial statements.

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2. New standards and interpretations

2.1 Standards and interpretations issued, but not yet effective

The municipality has not applied the following standards and interpretations, which have been published and are mandatory for the municipality's accounting periods beginning on or after 01 July 2023 or later periods:

Standard/ Interpretation:	Effective date: Years beginning on or after	Expected impact:
• Guideline: Guideline on Accounting for Landfill Sites	01 April 2023	Unlikely there will be a material impact
• GRAP 103 (as revised): Heritage Assets	01 April 2099	Unlikely there will be a material impact
• GRAP 25 (as revised): Employee Benefits	01 April 2023	Unlikely there will be a material impact
• iGRAP 7 (as revised): Limit on defined benefit asset, minimum funding requirements and their interaction	01 April 2023	Unlikely there will be a material impact
• Guideline: Guideline on the Application of Materiality to Financial Statements	01 April 2099	Unlikely there will be a material impact
• GRAP 104 (as revised): Financial Instruments	01 April 2025	Unlikely there will be a material impact
• iGRAP 21: The Effect of Past Decisions on Materiality	01 April 2023	Unlikely there will be a material impact
• GRAP 2020: Improvements to the standards of GRAP 2020	01 April 2023	Unlikely there will be a material impact
• GRAP 1 (amended): Presentation of Financial Statements	01 April 2023	Unlikely there will be a material impact

3. Cash and cash equivalents

Cash and cash equivalents consist of:

Cash on hand	1 453	1 453
Bank balances	8 404 632	8 907 351
Short-term deposits	87 545 402	37 711 614
Special deposit for the payment of interest	16 161 713	29 451 134
	112 113 200	76 071 552

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3. Cash and cash equivalents (continued)

The municipality had the following bank accounts

Account number / description	Bank statement balances			Cash book balances		
	30 June 2023	30 June 2022	30 June 2021	30 June 2023	30 June 2022	30 June 2021
Cash on hand	-	-	-	1 453	1 453	1 453
Standard Bank - Primary Account - 082-665-958	4 591 274	5 073 486	10 466 930	4 589 822	5 073 486	10 466 930
Standard Bank - Debit Order Account - 061-330-302	597 957	318 584	271 201	597 957	318 584	271 201
Standard Bank - Current Account - 082-603-631	3 201 493	3 517 124	1 773 211	3 216 300	3 517 124	1 773 211
Investec Account Number: 110-465258	1 153 389	1 076 974	1 031 576	1 153 390	1 076 974	1 031 576
Standard Bank - 08-879-9697-001	202 057	202 057	202 057	202 057	202 057	202 057
Standard Bank - 08-879-9697-012	11 872	11 481	11 382	11 872	11 481	11 382
ABSA Bank - 93-6256-7503	67 484	63 637	44 713 995	67 434	63 637	44 713 995
ABSA Bank - 93-5890-7006	10 541 492	7 074	5 347 093	10 541 642	7 074	5 347 093
Standard Bank - 08-879-9697-022	10 299 536	32 436	32 098	10 299 536	32 436	32 098
Standard Bank - 08-879-9697-025	22 736 805	15 782 387	-	22 736 805	15 782 387	-
Standard Bank - 08-879-9697-020	21 571 407	20 429 065	-	21 571 408	20 429 065	-
Standard Bank - 08-879-9697-021	15 558 756	15 316 752	-	15 558 756	15 316 752	-
Standard Bank - 08-879-9697-023	-	14 240 886	-	-	14 240 886	-
Standard Bank - 08-879-9697-027	20 000 000	-	-	20 000 000	-	-
Total	110 533 522	76 071 943	63 849 543	110 548 432	76 073 396	63 850 996

4. Consumer debtors

Gross balances

Electricity	15 674 691	13 639 808
Refuse	55 698 110	44 107 537
Regional services levies	(10 977)	396 225
Housing rental	1 361 403	1 353 229
	72 723 227	59 496 799

Less: Allowance for impairment

Electricity	(10 882 252)	(10 894 991)
Refuse	(25 827 214)	(27 945 225)
Service charges	31 405	(372 876)
Property rental	(874 132)	(818 954)
	(37 552 193)	(40 032 046)

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4. Consumer debtors (continued)

Net balance

Electricity	4 792 439	2 744 817
Refuse	29 870 896	16 162 312
Service charges	20 428	23 349
Property rental	487 271	534 275
	35 171 034	19 464 753

Credit quality of consumer debtors

The credit quality of consumer debtors that are neither past nor due nor impaired can be assessed by reference to external credit ratings (if available) or to historical information about counterparty default rates:

Consumer debtors impaired

As of 30 June 2023, consumer debtors of R 72 735 887 (2022: R 59 496 799) were impaired and provided for.

The amount of the provision was R (37 552 083) as of 30 June 2023 (2022: R (40 032 046)).

The ageing of these loans is as follows:

Reconciliation of allowance for impairment of consumer debtors

Opening balance	40 032 046	29 027 375
Allowance for impairment	(2 479 963)	11 004 671
	37 552 083	40 032 046

5. Other receivables from exchange transactions

Prepayments	1 216 789	1 216 789
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Credit quality of trade and other receivables

The credit quality of trade and other receivables that are neither past nor due nor impaired can be assessed by reference to external credit ratings or to historical information about counterparty default rates.

6. Receivables from non-exchange transactions

Accrued income	-	2 122 000
Unauthorised, irregular, fruitless and wasteful expenditure	43 106	64 444
Consumer debtors - Rates	46 036 284	44 274 177
Consumer debtors - Impairment	(30 831 557)	(34 536 005)
	15 247 833	11 924 616

Statutory receivables included in receivables from non-exchange transactions above are as follows:

Property rates	15 506 738	10 988 128
Financial asset receivables included in receivables from non-exchange transactions above	(258 905)	936 488

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6. Receivables from non-exchange transactions (continued)

Total receivables from non-exchange transactions	15 247 833	11 924 616
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Statutory receivables general information

Transaction(s) arising from statute

Statutory receivables are receivables that arise from legislation, supporting regulations, or similar means, and require settlement by another entity in cash or another financial asset. Property Rates arise from the MUNICIPAL PROPERTY RATES ACT NO. 6 OF 2004 as amended by Municipal Property Rates Amendment Act, No. 29 of 2014. This should be read together with Government Gazette 32061, updated by Government Gazette 38259 dated 28 November 2014. Statutory receivables transaction amounts is determined via the municipalities approved rates policy.

Interest or other charges levied/charged

Interest is charged at the prime rate per annum on the outstanding balance.

Basis used to assess and test whether a statutory receivable is impaired

The impairment provision was calculated after individually assessing property rates receivables and by estimating the probability of future payment ratios, using a formula-based approach by considering the historical payment ratios and other characteristics found per groups of property rates debtors.

Reconciliation of provision for impairment for statutory receivables

Opening balance	4 538 198	(5 990 217)
Provision for impairment	-	10 528 415
	4 538 198	4 538 198

Credit quality of receivables from non-exchange transactions

The credit quality of other receivables from non-exchange transactions that are neither past nor due nor impaired can be assessed by reference to external credit ratings (if available) or to historical information about counterparty default rates:

7. Other current asset

Operating lease - straight lining	29 465	29 465
Control, clearing and interface account	71 947	1 527 045
	101 412	1 556 510

8. VAT receivable

VAT	8 602 014	10 315 115
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9. Investment property

2023			2022		
Cost / Valuation	Accumulated depreciation and accumulated impairment	Carrying value	Cost / Valuation	Accumulated depreciation and accumulated impairment	Carrying value
4 036 185	(2 428 284)	1 607 901	4 036 185	(2 374 375)	1 661 810

Investment property

Reconciliation of investment property - 2023

Investment property	Opening balance	Depreciation	Total
	1 661 810	(53 909)	1 607 901

Reconciliation of investment property - 2022

Investment property	Opening balance	Disposals	Depreciation	Total
	1 956 733	(241 000)	(53 923)	1 661 810

Pledged as security

No investment property is pledged as security.

A register containing the information required by section 63 of the Municipal Finance Management Act is available for inspection at the registered office of the municipality.

Amounts recognised in surplus or deficit

Rental revenue from Investment property	385 961	760 469
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10. Property, plant and equipment

	2023			2022		
	Cost / Valuation	Accumulated depreciation and accumulated impairment	Carrying value	Cost / Valuation	Accumulated depreciation and accumulated impairment	Carrying value
Land	33 698 621	-	33 698 621	33 698 621	-	33 698 621
Transport assets	8 587 791	(1 244 093)	7 343 698	8 896 065	(1 252 073)	7 643 992
Electrical infrastructure	25 760 703	(15 060 966)	10 699 737	23 130 581	(12 095 124)	11 035 457
Solid waste infrastructure	507 625	(78 174)	429 451	507 625	(69 037)	438 588
Machinery and equipment	1 558 113	(298 336)	1 259 777	1 429 519	(267 318)	1 162 201
Furniture and office equipment	3 231 119	(650 945)	2 580 174	2 472 675	709 943	3 182 618
Computer equipment	3 327 927	(376 727)	2 951 200	1 883 452	45 816	1 929 268
Roads infrastructure	452 781 176	(264 668 964)	188 112 212	435 794 759	(257 694 370)	178 100 389
Storm water infrastructure	13 747 738	(5 003 836)	8 743 902	12 689 713	(4 824 807)	7 864 906
Community assets	129 956 958	(26 739 354)	103 217 604	122 654 569	(23 606 565)	99 048 004
Other assets	35 957 331	(7 929 520)	28 027 811	35 957 331	(7 231 929)	28 725 402
Construction work-in-progress	99 185 708	-	99 185 708	69 732 536	-	69 732 536
Total	808 300 810	(322 050 915)	486 249 895	748 847 446	(306 285 464)	442 561 982

Reconciliation of property, plant and equipment - 2023

	Opening balance	Additions	Disposals	Transfers received	Depreciation	Total
Land	33 698 621	-	-	-	-	33 698 621
Transport assets	7 643 992	943 799	-	-	(1 244 093)	7 343 698
Electrical infrastructure	11 035 457	-	-	-	(335 720)	10 699 737
Solid waste infrastructure	438 588	-	-	-	(9 137)	429 451
Machinery and equipment	1 162 201	395 911	-	-	(298 335)	1 259 777
Furniture and office equipment	3 182 618	48 500	-	-	(650 944)	2 580 174
Computer equipment	1 929 268	1 462 350	(40 121)	-	(400 297)	2 951 200
Roads infrastructure	178 100 389	-	(347 885)	21 217 192	(10 857 484)	188 112 212
Storm water infrastructure	7 864 906	-	(2 075)	1 043 254	(162 183)	8 743 902
Community assets	99 048 004	-	(36 153)	7 362 478	(3 156 725)	103 217 604
Other assets	28 725 402	-	-	-	(697 591)	28 027 811
Construction Work-in-progress	69 732 536	59 076 096	-	(29 622 924)	-	99 185 708
Total	442 561 982	61 926 656	(426 234)	-	(17 812 509)	486 249 895

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10. Property, plant and equipment (continued)

Reconciliation of property, plant and equipment - 2022

	Opening balance	Additions	Disposals	Transfers	Depreciation	Total
Land	37 302 394	-	(3 603 773)	-	-	33 698 621
Transport assets	8 430 913	693 133	(143 004)	-	(1 337 050)	7 643 992
Electrical infrastructure	11 642 696	67 500	(308 165)	-	(366 574)	11 035 457
Solid waste infrastructure	447 725	-	-	-	(9 137)	438 588
Machinery and equipment	1 469 742	107 116	(108 884)	-	(305 773)	1 162 201
Furniture and office equipment	4 079 084	60 344	(131 288)	-	(825 522)	3 182 618
Computer equipment	2 166 991	130 226	(24 428)	-	(343 521)	1 929 268
Roads infrastructure	193 731 748	-	(2 535 894)	1 561 732	(14 657 197)	178 100 389
Storm water infrastructure	8 125 823	-	(61 832)	-	(199 085)	7 864 906
Community assets	102 579 203	96 550	(3 697 049)	3 213 923	(3 144 623)	99 048 004
Other assets	29 638 222	-	(171 001)	-	(741 819)	28 725 402
Construction work-in-progress	32 177 584	45 301 782	-	(7 746 830)	-	69 732 536
	431 792 125	46 456 651	(10 785 318)	(2 971 175)	(21 930 301)	442 561 982

Pledged as security

No assets of property, plant and equipment was pledged as security.

Reconciliation of Work-in-Progress 2023

	Included within Infrastructure	Total
Opening balance	69 732 536	69 732 536
Additions/capital expenditure	60 545 673	60 545 673
Transferred to completed items	(29 622 927)	(29 622 927)
	100 655 282	100 655 282

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10. Property, plant and equipment (continued)

Reconciliation of Work-in-Progress 2022

	Included within Infrastructure	Total
Opening balance	32 177 584	32 177 584
Additions/capital expenditure	45 301 782	45 301 782
Impairment	(2 971 175)	(2 971 175)
Transferred to completed items	(4 775 655)	(4 775 655)
	69 732 536	69 732 536

Expenditure incurred to repair and maintain property, plant and equipment

Expenditure incurred to repair and maintain property, plant and equipment included in Statement of Financial Performance

Contracted services	4 036 722	2 036 885
Inventory consumed	646 110	2 233 958
	4 682 832	4 270 843

A register containing the information required by section 63 of the Municipal Finance Management Act is available for inspection at the registered office of the municipality.

11. Intangible assets

	2023			2022		
	Cost / Valuation	Accumulated amortisation and accumulated impairment	Carrying value	Cost / Valuation	Accumulated amortisation and accumulated impairment	Carrying value
Computer software, other	541 592	(139 446)	402 146	576 281	(34 688)	541 593

Reconciliation of intangible assets - 2023

	Opening balance	Amortisation	Total
Computer software, other	541 593	(139 447)	402 146

Reconciliation of intangible assets - 2022

	Opening balance	Additions	Disposals	Amortisation	Total
Computer software, other	219 243	540 000	(40 767)	(176 883)	541 593

12. Heritage assets

	2023			2022		
	Cost / Valuation	Accumulated impairment losses	Carrying value	Cost / Valuation	Accumulated impairment losses	Carrying value
Historical buildings	182 536	-	182 536	182 536	-	182 536

Reconciliation of heritage assets 2023

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12. Heritage assets (continued)

	Opening balance	Total
Historical buildings	182 536	182 536

Reconciliation of heritage assets 2022

	Opening balance	Total
Historical buildings	182 536	182 536

Restrictions on heritage assets

There are no restrictions on the title of heritage assets owned by the municipality.

Pledged as security

There are no heritage assets pledged as security.

13. Consumer deposits

Rental properties	94 560	90 090
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Deposits are released on termination of the contract or when the contractual services are delivered.

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14. Employee benefit obligations

Defined benefit plan

The amounts recognised in the statement of financial position are as follows:

Carrying value

Non-current: Post employment health care benefits	(8 977 000)	(10 162 000)
Non-current: Long-service award benefits	(3 052 000)	(3 350 001)
Current: Post employment health care benefits	(91 000)	(101 000)
Current: Long-service award benefits	(592 000)	(299 000)
Bonus	(1 876 284)	(1 793 058)
Staff leave	(7 276 728)	(8 745 033)
	(21 865 012)	(24 450 092)
Non-current liabilities	(12 029 000)	(13 512 000)
Current liabilities	(9 836 012)	(10 938 092)
	(21 865 012)	(24 450 092)

Net expense recognised in the statement of financial performance

Current service cost	1 295 000	1 455 000
Interest cost	1 683 000	1 566 000
Actuarial (gains) losses	(3 671 000)	(2 746 000)
Benefits paid	(507 000)	(614 000)
	(1 200 000)	(339 000)

Post retirement benefit plan

The municipality provides certain post-retirement medical benefits by funding the medical aid contributions of qualifying retired members of the municipality. According to the rules of the Medical Aid Funds, with which the municipality is associated, a member (who is on the current conditions of service) is entitled to remain a continued member of such medical aid fund on retirement, in which case the municipality is liable for a certain portion of the medical aid membership fee. The municipality operates an unfunded defined benefit plan for these qualifying employees.

The most recent actuarial valuations of plan assets and the present value of the defined benefit obligation were carried out at 30 June 2023 by Mr Julian Van Der Spy of ZAQ. The present value of the defined benefit obligation, and the related current service cost and past service cost, were measured using the Projected Unit Credit Method.

The Post Employee Health Care Benefit Plan is a defined benefit plan, of which the members are made up as follow:

In-service members (Employees)	91	100
Continuation members (Retirees)	2	2
Total members	93	102

The liability in respect of past service has been estimated as follow:

In-service members (Employees)	8 325 000	9 452 000
Continuation members (Retirees)	743 000	811 000
Total liability	9 068 000	10 263 000

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14. Employee benefit obligations (continued)

Current	91 000	101 000
Non-current	8 977 000	10 162 000
Total liability	9 068 000	10 263 000

The municipality makes monthly contributions for health care arrangements to the following Medical Aid Schemes:

- Bonitas
- Hosmed
- Key Health
- LA Health
- Fed Health
- Samwumed

The Future-service Cost for the ensuing year is estimated to be R - whereas the Interest Cost is estimated to be R - .
The principal assumptions used for the purposes of the actuarial valuations were as follow

Rate of interest

Discount rate	Yield curve	Yield curve
Consumer price inflation	Difference between nominal and yield curve	Difference between nominal and yield curve
Health care cost inflation rate	CPI+1%	CPI+1%
Net effective discount rate	Yield curve based	Yield curve based

GRAP 25 defines the determination of the Discount Rate Assumption to be used as follow:

The discount rate that reflects the time value of money is best approximated by reference to market yields at the reporting date on government bonds. Where there is no deep market in government bonds with a sufficiently long maturity to match the estimated maturity of all the benefit payments, an entity uses current market rates of the appropriate term to discount shorter term payments, and estimates the discount rate for longer maturities by extrapolating current market rates along the yield curve.

The Actuaries used the nominal and real zero curves as at 30 June 2023 supplied by the JSE to determine the discount rates and CPI assumptions at each relevant time period. In the event that the valuation is performed prior to the effective valuation date, they used the prevailing yield at the time of performing their calculations. The methodology was changed from a point estimate to that of a curve in order to present a more accurate depiction of the liability. Previously only one discount rate was used to value all the liabilities. This changed methodology would be seen as a change in estimate basis.

Mortality rates

Mortality before retirement has been based on the SA 85-90 mortality tables. These are the most commonly used tables in the industry. Mortality post-employment (for pensioners) has been based on the PA (90) ultimate mortality tables. No explicit assumption was made about additional mortality or health care costs due to AIDS.

Normal retirement age

The average retirement age for all active employees was assumed to be 65 years. This assumption implicitly allows for ill health and early retirements. The normal retirement age (NRA) for all active employees was assumed to be 65 years.

The amounts recognised in the statement of financial position are as follows:

Present value of unfunded obligations	9 068 000	10 263 000
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14. Employee benefit obligations (continued)

Net expense recognised in the statement of financial performance

Current service cost	785 000	884 000
Interest cost	1 254 000	1 161 000
Actuarial (gains) losses	(3 145 000)	(2 189 000)
Settlement	(89 000)	(62 000)
	(1 195 000)	(206 000)

History of experienced adjustments

The effect of a 1% movement in the assumed rate of health care cost inflation is as follows:

	+1% Increase	-1% Decrease
Effect on the defined benefit obligation	10 689 000	7 753 000
Effect on the aggregate of the interest cost	1 425 000	1 030 000
Effect on the aggregate of the current service cost	783 000	533 000

Total accrued liability

The effect of a 20% movement in the assumed mortality rates are as follow on the ensuing years assumptions:

	+20% Mortality rate	-20% Mortality rate
Total accrued liability	8 460 000	9 795 000
Effect on the aggregate of the interest cost	1 125 000	1 304 000
Effect on the aggregate of the current service cost	597 000	698 000

The municipality expects to make a contribution of R - to the Defined Benefit Plan during the next financial year.

Refer to note Retirement Benefit Information to the annual financial statements for more information regarding the municipality's other retirement funds that is Provincially and Nationally administered.

Long-service awards benefits

Provision for long-service awards	3 644 000	3 649 001
Less: Transfer to current portion	(592 000)	(299 000)
Total liability	3 052 000	3 350 001
Current	592 000	299 000
Non-current	3 052 000	3 350 001
Total liability	3 644 000	3 649 001

The municipality operates a funded defined benefit plan for all its employees. Under the plan, a Long Service Award is payable after 5 years of continuous service and every 5 years thereafter to employees. The provision is an estimate of the long-service based on historical staff turnover. No other long-service benefits are provided to employees.

The principal assumptions used for the purposes of the actuarial valuations were as follow:

Discount rate	7.46%
General salary information	4.03%
Net effective discount rate	3.30%
Normal salary increase rate	3.74%
Net effective discount rate	3.13%

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14. Employee benefit obligations (continued)

GRAP 25 defines the determination of the Discount Rate Assumption to be used as follow:

The discount rate that reflects the time value of money is best approximated by reference to market yields at the reporting date on government bonds. Where there is no deep market in government bonds with a sufficiently long maturity to match the estimated maturity of all the benefit payments, an entity uses current market rates of the appropriate term to discount shorter term payments, and estimates the discount rate for longer maturities by extrapolating current market rates along the yield curve.

The Actuaries used the nominal and real zero curves as at 30 June 2023 supplied by the JSE to determine the discount rates and CPI assumptions at each relevant time period. In the event that the valuation is performed prior to the effective valuation date, they used the prevailing yield at the time of performing their calculations. The methodology was changed from a point estimate to that of a curve in order to present a more accurate depiction of the liability. Previously only one discount rate was used to value all the liabilities. This changed methodology would be seen as a change in estimate basis.

The amounts recognised in the statement of financial position are as follows:

Present value of unfunded obligations	3 644 000	3 649 001
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Net expense recognised in the statement of financial performance

Current service cost	510 000	571 000
Interest cost	429 000	405 000
Actuarial (gains) losses	(526 000)	(557 000)
Benefits paid	(418 000)	(552 000)
	(5 000)	(133 000)

Provision for long service awards

Movements in the present value of the obligation

Opening Balance	3 649 000	3 782 000
Increases	939 000	976 000
Reversals	(944 000)	(1 109 000)
	3 644 000	3 649 000

The effect of a 1% movement in the withdrawal rates are as follows on the ensuing years assumptions:

	+1% Increase	-1% Decrease
Effect on the total accrued liability	3 833 000	3 468 000
Effect on the aggregate of the current service cost	511 000	455 000
Effect on the aggregate of the interest cost	501 000	450 000

Total accrued liability

The effect of a 20% movement in the assumed mortality rates are as follow on the ensuing years assumptions:

	+20% Mortality rate	-20% Mortality rate
Effect on the total accrued liability	3 480 000	3 822 000
Effect on the aggregate of the current service cost	454 000	513 000
Effect on the aggregate of the interest cost	452 000	499 000

Bonus

Provision for bonus	1 760 116	1 676 890
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Figures in Rand	2023	2022
14. Employee benefit obligations (continued)		
Bonus payable	116 168	116 168
Total liability	1 876 284	1 793 058
Current	1 876 284	1 793 058

The amounts recognised in the statement of financial position are as follows:

Present value of unfunded obligations	1 876 284	1 793 058
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Net expense recognised in the statement of financial performance

Movements in the present value of the defined benefit obligation

Opening balance	1 676 890	1 712 003
Increases	1 876 284	1 676 889
Reversals	(1 676 890)	(1 712 002)
Closing balance	1 876 284	1 676 890

Staff leave

Leave accrual	7 276 728	8 745 033
Current	7 276 728	8 745 033

The amounts recognised in the statement of financial position are as follows:

Present value of unfunded obligations	7 276 728	8 745 033
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Net expense recognised in the statement of financial performance

Movements in the present value of the defined benefit obligation

Opening balance	8 745 033	7 257 301
Increases	7 276 728	8 745 033
Withdrawals	(8 745 033)	(7 257 301)
Closing balance	7 276 728	8 745 033

Other assumptions

Assumed healthcare cost trends rates have a significant effect on the amounts recognised in surplus or deficit. A one percentage point change in assumed healthcare cost trends rates would have the following effects:

Amounts for the current and previous four years are as follows:

	2023 R	2022 R	2021 R	2020 R	2019 R	
Post retirement benefit	9 068 000	10 263 000	3 184 000	2 818 000		-
Long service awards	3 644 000	3 649 000	10 374 000	7 098 000		-

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15. Payables from exchange transactions		
Payments received in advanced - contract in process	(1 603 532)	1 603 532
Bulk purchases	1 410 381	964 420
Contractors	11 864 366	8 288 255
Other payables	12 450 151	10 133 012
Statutory payables	1 244 479	810 345
Control and clearing account	158 330	348 412
	25 524 175	22 147 976

The average credit period on purchases is 30 days from the receipt of the statement, as determined by the MFMA. No interest is charged for the first 30 days from the date of receipt of the invoice. Thereafter interest is charged in accordance with the credit policies of the various individual creditors that the municipality deals with. The municipality has financial risk policies in place to ensure that all payables are paid within the credit time frame.

The management of the municipality is of the opinion that the carrying value of creditors approximate their fair values.

The fair value of creditors was determined after considering the standard terms and conditions of agreements entered into between the municipality and other parties.

16. Other asset 3

17. Unspent conditional grants and receipts

Unspent conditional grants and receipts comprises of:

Unspent conditional grants and receipts

Municipal infrastructure grant (MIG)	6 391 247	1
Disaster management grant	3 395 000	-
Integrated national electrification programme	30	30
Library grant	193 959	-
DEDEAT	324 301	324 301
	10 304 537	324 332

Movement during the year

Balance at the beginning of the year	2 720 000	8 740 258
Additions during the year	237 439 000	195 803 000
Income recognition during the year	(229 854 463)	(204 218 926)
	10 304 537	324 332

The nature and extent of government grants recognised in the annual financial statements and an indication of other forms of government assistance from which the municipality has directly benefited; and

Unfulfilled conditions and other contingencies attaching to government assistance that has been recognised.

See note for reconciliation of grants from National/Provincial Government.

These amounts are invested in a ring-fenced investment until utilised.

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18. Provisions

Reconciliation of provisions - 2023

	Opening Balance	Additions	Reversed during the year	Total
Environmental rehabilitation	16 179 530	948 803	-	17 128 333
Other provision	1 416 009	-	(1 663 102)	(247 093)
	17 595 539	948 803	(1 663 102)	16 881 240

Reconciliation of provisions - 2022

	Opening Balance	Additions	Total
Environmental rehabilitation	16 179 530	-	16 179 530
Other provision	-	1 416 009	1 416 009
	16 179 530	1 416 009	17 595 539

Lady Frere landfill site is located approximately 2.0km west of Indew road R394

Dordrecht landfill site is located off R56 about 900m after the Dordrecht town to Queenstown route.

Indwe landfill site is located east of R56 approximately 260m before the town of Indwe.

19. Service charges

Sale of electricity	15 282 382	14 661 873
Solid waste	11 542 864	9 404 954
	26 825 246	24 066 827

20. Construction contracts

Installation of Highmast Lights Ezingqolweni	3 688 967	-
	3 688 967	-

21. Rental of facilities and equipment

Premises

Community assets - non-market related	64 920	65 807
Investment property - market related	385 961	760 469
Community assets - market related	5 217	54 259
	456 098	880 535

22. Investment revenue

Interest revenue

Bank	8 755 821	3 981 989
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23. Interest on receivables

Interest - Receivables	2 840 045	1 960 466
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Figures in Rand	2023	2022
24. Licences and permits		
Trading	191 697	185 877
Road and Transport	339 629	958 178
	531 326	1 144 055
25. Agency services		
Vehicle Registration	1 622 003	2 089 753
26. Operational and other revenue		
Commission	1 099 144	271 823
Sale of good and rendering of services	296 956	7 010 077
	1 396 100	7 281 900
The amount included in other revenue arising from exchanges of goods or services are as follows:		
Building plan approval	81 362	25 647
Camping fees	(51)	164
Cemetery and burial	41 476	45 548
Clearance certificates	7 170	6 704
Construction contract revenue	167 050	6 932 014
	297 007	7 010 077
The amount included in other revenue arising from operational revenue are as follows:		
Commission	96 454	89 768
Inspection fees	5 174	14 847
Insurance refund	997 516	167 208
	1 099 144	271 823

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27. Property rates		
Rates received		
Business and commercial	2 149 587	2 183 328
State-owned properties	6 739 617	6 226 662
Agricultural purposes	665 312	632 561
Developed land	1 735 573	1 814 139
Vacant land	164 268	121 178
	11 454 357	10 977 868
Valuations		
Agricultural properties	754 264 004	754 264 004
Business and commercial properties	162 226 503	162 226 503
Cemetery	76 000	76 000
Churches	27 972 701	27 972 701
Consolidated erven	38	38
Government	29 468 000	29 468 000
Industrial properties	1 784 000	1 784 000
Municipal properties	31 833 300	31 833 300
Museum	4 873 000	4 873 000
Public open space	4 100	4 100
Public service infrastructure properties	2 139 000	2 139 000
Public service purposes properties	118 960 400	118 960 400
Residential properties	352 561 900	352 561 900
Sports	389 000	389 000
Sports field	512 000	512 000
Vacant land	29 098 800	29 098 800
	1 516 162 746	1 516 162 746

Valuations on land and buildings are performed every 5 years. The last general valuation came into effect on 1 July 2018. Interim valuations are processed on an annual basis to take into account changes in individual property values due to alterations and subdivisions. During the current year under review the municipality compiled the supplementary valuation roll which was completed in July 2021 for implementation in 2021/2022 financial year

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28. Government grants & subsidies		
Operating grants		
Equitable share	144 064 000	135 035 000
Government grant	-	2 675 699
Expanded public works programme (EPWP)	1 692 000	2 003 000
Library grant	756 041	950 000
DEDEAT	99 247	109 285
Finance management grant (FMG)	3 100 000	3 100 000
	149 711 288	143 872 984
Capital grants		
Intergrated national electrification programme	27 200 000	19 439 970
Municipal infrastructure grant	41 524 754	35 369 520
Government grant (capital) 3	5 292 499	-
	74 017 253	54 809 490
	223 728 541	198 682 474

Equitable Share

In terms of the Constitution, this grant is used to subsidise the provision of basic services to indigent community members.

All registered indigents receive a monthly subsidy of R - (2022: R -), which is funded from the grant.

MIG

Balance unspent at beginning of year	1	95 247
Current-year receipts	47 916 000	35 275 000
Conditions met - transferred to revenue	(41 524 754)	(35 370 246)
	6 391 247	1

Conditions still to be met - remain liabilities (see note 17).

The Grant was received from the Department of Cooperative Governance and Traditional Affairs. The purpose of the grant is to provide specific finance for basic Municipal Infrastructure backlogs for poor households, micro enterprises and social institutions servicing poor communities.

Municipal disaster grant

Current-year receipts	3 395 000	-
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Conditions still to be met - remain liabilities (see note 17).

The grant was recieved to assist with the disasters that have occurred.

INEP

Balance unspent at beginning of year	30	-
Current-year receipts	27 200 000	19 440 000
Conditions met - transferred to revenue	(27 200 000)	(19 439 970)
	30	30

Conditions still to be met - remain liabilities (see note 17).

The Grant was received from the National Treasury. The purpose of the grant is to provide specific finance for basic Electrification backlogs for poor households, micro enterprises and social institutions servicing poor communities.

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28. Government grants & subsidies (continued)

FMG

Current-year receipts	3 100 000	3 100 000
Conditions met - transferred to revenue	(3 100 000)	(3 100 000)
	<u>-</u>	<u>-</u>

Conditions still to be met - remain liabilities (see note 17).

The grant is received to ensure sound and sustainable management of the fiscal and financial affairs of the municipality. To promote and support reforms in financial management by building capacity in municipalities to implement the Municipal Finance Act..

EPWP

Current-year receipts	1 692 000	2 003 000
Conditions met - transferred to revenue	(1 692 000)	(2 003 000)
	<u>-</u>	<u>-</u>

Conditions still to be met - remain liabilities (see note 17).

The grant is provided to expand the Public Works programme and job creation efforts. The municipality is incentivised to use labour intensive delivery methods in the following areas:

- Road maintenance and the maintenance of buildings;
- Parks beautification;
- Waste management;
- Low traffic volume roads and rural roads.

Library grant

Current-year receipts	950 000	950 000
Conditions met - transferred to revenue	(756 041)	(950 000)
	<u>193 959</u>	<u>-</u>

Conditions still to be met - remain liabilities (see note 17).

To provide educational services for the community.

DEDEAT Allien Eradication

Balance unspent at beginning of year	<u>324 301</u>	<u>324 301</u>
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Conditions still to be met - remain liabilities (see note 17).

Allien eradication grant received from DEDEAT.

29. Fines, Penalties and Forfeits

Illegal Connections Fines	67 500	-
Pound Fees Fines	38 172	101 367
Municipal Traffic Fines	87 060	36 200
Retentions Forfeits	113 570	-
	<u>306 302</u>	<u>137 567</u>

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30. Employee related costs

Basic	51 390 734	51 800 382
Bonus	3 921 361	3 817 892
Medical aid - company contributions	3 035 448	3 059 223
UIF	415 592	448 807
Leave pay provision charge	106 583	2 389 863
Defined contribution plans	1 974 567	65
Travel, motor car, accommodation, subsistence and other allowances	62 439	-
Overtime payments	1 592 769	1 715 254
Long-service awards	148 262	672 925
Acting allowances	888 862	2 386 917
Car allowance	3 430 454	3 539 854
Housing benefits and allowances	165 930	179 399
Post-retirement benefit: Medical	-	2 045 000
Non-pensionable	65 579	81 847
Pension	8 201 422	8 049 530
Cellular and telephone	920 836	875 197
Standby allowance	11 267	-
	76 332 105	81 062 155

Remuneration of municipal manager

Basic salary	826 929	960 635
Cellular and telephone	37 990	44 254
Housing benefits	170 418	203 934
Leave pay	358 939	-
Acting Allowance	31 698	-
Relocation allowance	21 600	-
Travel or motor vehicle	231 210	324 719
Medical	20 226	80 222
Pension	293 818	300 294
UIF	1 935	2 138
	1 994 763	1 916 196

Acting allowance is in relation to Mr T Javu acting on behalf of the MM.

Remuneration of chief finance officer

Basic salary	1 028 161	969 329
Cellular and telephone	44 356	44 276
Travel and motor vehicle	422 486	408 896
Medical	89 795	86 907
Pension	190 864	184 725
UIF	2 125	2 125
Acting and post related allowance	25 848	-
Performance bonus	15 937	-
	1 819 572	1 696 258

the acting allowance is relating to the Mr Fokazi acting on behalf of CFO.

Remuneration of director planning, economic development, tourism and agriculture

Basic salary	1 101 505	1 039 355
Acting and post related allowance	19 861	29 797
Bonus	46 638	-
Cellular and telephone	39 548	38 276

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30. Employee related costs (continued)		
Housing benefits	189 350	183 259
Travel or motor vehicle	189 350	183 259
Medical	35 345	34 208
Pension	281 833	272 768
UIF	2 124	2 125
	1 905 554	1 783 047
the acting allowance is relating to the Mr Tikana acting on behalf of PEDTA director.		
Remuneration of director infrastructure development and human settlements		
Basic salary	750 000	801 409
Leave pay allowance	-	98 830
Relocation allowance	21 600	-
Acting and post related allowances	6 468	10 037
Cellular and telephone	34 254	32 250
Housing benefits	62 500	135 256
Travel or motor vehicle	125 000	135 256
Pension	187 500	226 566
UIF	1 416	1 417
	1 188 738	1 441 021
Remuneration of director corporate services		
Basic salary	946 431	891 603
Cellular and telephone	43 221	42 024
Housing benefit	248 976	240 968
Travel or motor vehicle	294 238	284 772
Pension	139 967	135 465
UIF	2 125	2 125
	1 674 958	1 596 957
Remuneration of director community services		
Basic salary	825 000	46 718
Cellular and telephone	37 678	227 611
Housing benefits	109 798	-
Travel or motor vehicle	151 250	-
Pension	247 500	-
UIF	1 417	177
Medical	41 452	-
Acting and post related allowance	14 600	-
	1 428 695	274 506
31. Remuneration of councillors		
Executive Mayor	930 632	888 567
Speaker	753 296	704 269
Mayoral Committee Members	3 250 793	3 224 909
Section 79 committee chairperson	808 108	774 820
Councillors	8 496 937	7 796 743
	14 239 766	13 389 308

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32. Depreciation and amortisation		
Property, plant and equipment	17 812 509	21 930 301
Investment property	53 909	53 923
Intangible assets	139 446	176 883
	18 005 864	22 161 107
33. Finance costs		
Trade and other payables	181 387	13 810
34. Bulk purchases		
Electricity - Eskom	16 158 074	15 030 431
Electricity losses		
Cost - Units purchased	11 414 027	11 819 115
Units sold	(16 219 163)	(16 867 665)
Total loss	(4 805 136)	(5 048 550)
Comprising of KWH:		
Units purchased	9 391 128	10 691 090
Units sold	(8 754 855)	(8 029 864)
Total	636 273	2 661 226
Percentage Loss:		
Technical losses	7 %	25 %
35. Contracted services		
Presented previously		
Information Technology Services	-	20 333
Outsourced Services		
Burial Services	-	4 000
Business and Advisory	2 472 609	3 862 542
Catering Services	258 485	310 437
Cleaning Services	3 750	-
Clearing and Grass Cutting Services	67 732	50 421
Medical Services [Medical Health Services & Support]	-	135 240
Security Services	6 822 909	5 363 391
Transport Services	250 748	638 129
Drivers Licence Cards	54 510	117 157
Consultants and Professional Services		
Business and Advisory	3 013 013	2 538 525
Infrastructure and Planning	1 595 143	-
Legal Cost	5 294 176	2 464 034

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35. Contracted services (continued)		
Contractors		
Building	-	5 392 591
Catering Services	504 033	666 139
Employee Wellness	27 900	-
Fire Services	-	43 225
Interior Decorator	28 500	29 295
Maintenance of Buildings and Facilities	582 972	44 000
Maintenance of Equipment	947 137	1 503
Maintenance of Unspecified Assets	2 066 209	1 991 382
Prepaid Electricity Vendors	259 903	285 378
Traffic and Street Lights	-	78 718
Stage and Sound Crew	26 600	26 664
Removal of Hazardous Waste	-	134 520
	24 276 329	24 197 624
36. Transfer and subsidies		
Capital		
Households	74 268	183 769
Provincial government	3 688 967	2 971 176
	3 763 235	3 154 945
Operational		
Households	1 012 659	530 773
Private enterprise	-	10 464
Non-profit institutions	241 481	-
	1 254 140	541 237
	5 017 375	3 696 182
37. General expenses		
Advertising	562 873	576 621
Auditors remuneration	5 097 236	4 622 408
Bank charges	731 146	615 710
Fines and penalties	625 000	-
Hire	1 160 603	513 480
Insurance	1 693 532	1 311 324
IT expenses	3 337 597	2 655 761
Levies	658 625	628 688
Fuel and oil	2 134 022	1 509 127
Postage and courier	6 817	526
Printing and stationery	207 491	277 914
Protective clothing	766 344	463 535
Subscriptions and membership fees	1 161 445	1 145 882
Telephone and fax	945 194	2 585 820
Transport and freight	17 486	-
Travel - local	4 904 381	3 342 649
Title deed search fees	11 446	13 919
Assets expensed	2 445	-
Utilities - Other	1 842 376	1 702 914
Workmen's compensation fund	434 134	-
Other expenses	6 342 810	6 934 289
	32 643 003	28 900 567

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38. Lease rentals on operating lease		
Motor vehicles		
Contractual amounts	2 117 444	-
Plant and equipment		
Contractual amounts	541 211	466 898
Lease rentals on operating lease - Other		
Contractual amounts	-	87 120
	2 658 655	554 018
39. Impairment loss		
Impairments		
Trade and other receivables	-	4 481 101
40. Auditors' remuneration		
Fees	5 097 236	4 622 408
41. Cash generated from operations		
Surplus	83 829 350	41 332 412
Adjustments for:		
Depreciation and amortisation	18 005 864	22 161 107
Gain on sale of assets and liabilities	412 715	11 067 087
Impairment deficit	-	4 481 101
Bad debts written off	1 979 271	-
Movements in retirement benefit assets and liabilities	(2 585 080)	(2 746 000)
Movements in provisions	(714 299)	2 186 463
Transfers and subsidies	-	725 006
Expenditure: operational cost indigent relief	-	175 565
Finance charges	-	13 810
Changes in working capital:		
Other receivables from exchange transactions	-	(19 007 886)
Consumer debtors	(10 688 906)	(19 464 753)
Other receivables from non-exchange transactions	(3 323 217)	2 216 235
Other assets	-	(94 749)
Payables from exchange transactions	3 376 199	452 766
VAT	1 713 101	(5 990 000)
Unspent conditional grants and receipts	9 980 205	-
Consumer deposits	4 470	12 897
Employee benefits obligations	-	1 103 720
Payables from non-exchange transactions	-	(8 175 258)
	101 989 673	30 449 523
42. Financial instruments disclosure		
Categories of financial instruments		
2023		
Financial assets		
	At amortised cost	Total
Trade and other receivables from exchange transactions	36 400 593	36 400 593
Other current assets	101 412	101 412

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42. Financial instruments disclosure (continued)		
Cash and cash equivalents	110 548 985	110 548 985
	147 050 990	147 050 990
Financial liabilities		
	At amortised cost	Total
Trade and Other Payable Non-exchange Transactions	10 304 537	10 304 537
Consumer deposits	94 561	94 561
Trade and other payables from exchange transactions	28 957 779	28 957 779
	39 356 877	39 356 877
2022		
Financial assets		
	At amortised cost	Total
Trade and other receivables from exchange transactions	20 681 542	20 681 542
Other current assets	1 556 510	1 556 510
Cash and cash equivalents	76 071 552	76 071 552
	98 309 604	98 309 604
Financial liabilities		
	At amortised cost	Total
Trade and Other Payable Non-exchange Transactions	1 927 864	1 927 864
Consumer deposits	90 089	90 089
Trade and other payables from exchange transactions	20 544 444	20 544 444
	22 562 397	22 562 397
43. Commitments		
Authorised capital expenditure		
Already contracted for but not provided for		
• Infrastructure	44 328 000	38 542 079
• Other	12 179 507	3 510 348
	56 507 507	42 052 427
Total capital commitments		
Already contracted for but not provided for	56 507 507	42 052 427
Total commitments		
Total commitments		
Authorised capital expenditure	56 507 507	42 052 427

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44. Contingencies

Case 1: Mlungwana vs Emalahleni Local Municipality

Mlungwana vs Emalahleni Local Municipality. Spoliation order application on electricity supply disconnection. Contingency: R250 000 (2022: R250 000)

Contingent assets

Ngqola vs Emalahleni Local Municipality

N Ngqola vs Emalahleni Local Municipality. The municipality is trying to reclaim vehicles that were attached and taken by the sherrif after losing a case with N Ngqola on electricity supply disconnection due to alleged tempering. Contingency: R250 000.

Emalahleni Local Municipality vs Dr Vatala and Mr De Jager

During the year, Emalahleni Local Municipality registered a claim against Dr Vatala and Mr De Jager for recovery of fruitless and wasteful expenditure incurred by the municipality during the time when they were the municipal manager and chief financial officer respectively. Contingency: R7 947 503

45. Related parties

Relationships

Accounting Officer

Refer to accounting officers' responsibilities and approval page. Page 5

CFO: X Sikobi

Members of key management

Director: Corporate Services - T Javu

Director: Infrastructure Development and Human Settlements - M Lehlehla

Director: Planning, Economic Development, Tourism and Agriculture - N Mntuyedwa

Director: Community Services - M Gatyeni

Related party balances

Awards to close family members - SCM Regulation 45

Awards to close family members of persons in the service of other state departments and entities

Molicar Investments	299 606	137 324
Ebusha General Trading	-	123 600
Ficra	100 044	-

Molicar Investments - C Mbande is a director at COEGA Development Corporation

Ebusha General Trading - K Yankey is manager at DEDEAT

Ficra - K Rantjie is the spokesperson for the Department of Transport

46. Change in estimate

Property, plant and equipment

Depreciable assets - During the year, the useful life of property, plant and equipment had been re-estimated at the beginning of the current period to reflect the actual pattern of service potential derived from the assets.

The effect on the current and future periods will be an increase in the depreciation charge of R 110 984 in the current period and an equal decrease in the depreciation charge of R 110 984 over the remaining period/s.

47. Prior-year adjustments

Presented below are those items contained in the statement of financial position, statement of financial performance and cash flow statement that have been affected by prior-year adjustments:

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47. Prior-year adjustments (continued)

Statement of financial position

2021

	Note	As previously reported	Correction of error	Restated
Accumulated surplus		(460 931 058)	5 908 377	(455 022 681)

2022

	Note	As previously reported	Correction of error	Restated
Receivables from exchange transactions		76 073 396	(1 844)	76 071 552
Receivables from exchange transactions		25 286 575	(5 821 822)	19 464 753
Receivables from exchange transactions		-	1 216 789	1 216 789
Receivables from non-exchange transactions		13 216 914	(3 414 300)	9 802 614
Investment property		1 222 400	439 410	1 661 810
Property, plant and equipment		436 427 007	6 134 976	442 561 983
Trade and Other Payable Exchange Transactions		(22 252 107)	104 131	(22 147 976)
Accumulated surplus		(500 109 849)	(1 038 151)	(501 148 000)
		29 864 336	(2 380 811)	27 483 525

Statement of financial performance

2022

	Note	As previously reported	Correction of error	Restated
Transfers and subsidies		198 682 474	(2 122 000)	196 560 474
Rentals		880 535	(6 453)	874 082
Interest earned from receivables		2 878 313	6 453	2 884 766
Agency Services		2 089 997	(244)	2 089 753
Depreciation, amortisation and impairment		(24 446 497)	2 285 386	(22 161 111)
Operational costs		(28 903 827)	3 261	(28 900 566)
Loss on disposal of assets		(9 524 983)	1 542 104	(7 982 879)
Surplus for the year		141 656 012	1 708 507	143 364 519

Cash flow statement

2022

48. Risk management

Financial risk management

The municipality's activities expose it to a variety of financial risks: market risk (including currency risk, fair value interest rate risk, cash flow interest rate risk and price risk), credit risk and liquidity risk.

Liquidity risk

The municipality's risk to liquidity is a result of the funds available to cover future commitments. The municipality manages liquidity risk through an ongoing review of future commitments, projected grant receipts and cash forecasting. Cash flow forecasts are prepared and borrowing facilities are monitored.

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48. Risk management (continued)

Credit risk

Credit risk consists mainly of cash deposits, cash equivalents, derivative financial instruments and trade debtors. The municipality only deposits cash with major banks with high quality credit standing and limits exposure to any one counter-party.

Trade receivables comprise a widespread customer base. Management evaluated credit risk relating to customers on an ongoing basis. If customers are independently rated, these ratings are used. Otherwise, if there is no independent rating, risk control assesses the credit quality of the customer, taking into account its financial position, past experience and other factors. Individual risk limits are set based on internal or external ratings in accordance with limits set by the board. The utilisation of credit limits is regularly monitored. Sales to retail customers are settled in cash or using major credit cards. Credit guarantee insurance is purchased when deemed appropriate.

Financial assets exposed to credit risk at year end were as follows:

	2023	2022
Financial instrument		
Other current assets	101 412	1 556 510
Receivables from exchange transactions	36 400 593	20 681 542
Cash and cash equivalents	110 548 985	76 071 552

49. Going concern

We draw attention to the fact that at 30 June 2023, the municipality had an accumulated surplus (deficit) of R 586 251 171 and that the municipality's total assets exceed its liabilities by R 586 251 171.

The annual financial statements have been prepared on the basis of accounting policies applicable to a going concern. This basis presumes that funds will be available to finance future operations and that the realisation of assets and settlement of liabilities, contingent obligations and commitments will occur in the ordinary course of business.

The ability of the municipality to continue as a going concern is dependent on a number of factors. The most significant of these is that the accounting officer continue to procure funding for the ongoing operations for the municipality.

The municipality successfully maintained a cost-coverage ratio above 2 for the duration of the 2022/23 financial year.

The municipality maintained a healthy current ratio showing adequate liquidity for day-to-day transactions throughout the year including being able to pay all suppliers within 30 days of invoicing.

The municipal budget for the 2022/23 financial was assessed by Eastern Cape provincial treasury and found to be funded which reinforces that the municipality is a going concern for at least 12 months after year end.

50. Events after the reporting date

There were no significant events to report after reporting date.

51. Unauthorised expenditure

Opening balance as previously reported	47 719 333	10 373 137
Add: Unauthorised expenditure - current	-	37 346 196
Closing balance	47 719 333	47 719 333

Recoverability steps taken/criminal proceedings

Unauthorised expenditure schedule has been submitted to MPAC for investigations.

Disciplinary steps taken/criminal proceedings

No disciplinary action has been taken yet with regards to the expenditure disclosed above.

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52. Fruitless and wasteful expenditure

Opening balance as previously reported	1 167 035	106 000
Add: Fruitless and wasteful expenditure identified - current	866 353	1 061 035
Closing balance	2 033 388	1 167 035

Details of fruitless and wasteful expenditure

	Disciplinary steps taken/criminal proceedings		
Legal costs - Tabata Zilindile settlement	Under investigation	231 000	-
Eskom - Interest on overdue account	Under investigation	8 812	13 547
Eskom prepayment	Under investigation	-	1 046 503
Fine for Non-compliance with the environmental authorization by DEDEAT	Under investigation	625 000	-
Interest on overdue Telkom account	Under investigation	1 540	984
Department of labour - interest incurred in the municipal account for workman's compensation		-	106 000
		866 352	1 167 034

53. Irregular expenditure

Opening balance as previously reported	27 936 634	45 054
Add: Irregular expenditure - current	7 638 011	10 436 310
Add: Irregular expenditure - prior period	-	17 455 270
Less: Amount written off - current	(8 567 744)	-
Closing balance	27 006 901	27 936 634

Incidents/cases identified/reported in the current year include those listed below:

	Disciplinary steps taken/criminal proceedings		
SCM Process was not followed when acquiring the services	Referred to DC Board	7 638 011	27 877 357
Medical Aid paid to employees exceeding the bargaining council agreement.	Referred to DC Board	-	2 167
Medical Aid contributions overpaid on behalf of a councillor erroneously	Refer the expenditure to MPAC for investigation and DC for financial misconduct	-	12 057
Incorrect application of SCM regulations by the bid committees	Refer the expenditure to MPAC for investigation and DC for financial misconduct	-	45 054
		7 638 011	27 936 635

Recoverability steps taken/criminal proceedings

Recoverability of all irregular expenditure will be evaluated by Council in terms of section 32 of MFMA. No steps have been taken at this stage to recover any monies.

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54. Additional disclosure in terms of Municipal Finance Management Act

Contributions to organised local government

Current year subscription / fee	1 144 651	1 126 216
Amount paid - current year	(1 144 651)	(1 126 216)
	<u>-</u>	<u>-</u>

Audit fees

Current year subscription / fee	5 097 235	4 622 408
Amount paid - current year	(5 097 235)	(4 622 408)
	<u>-</u>	<u>-</u>

PAYE and UIF

Current year subscription / fee	16 061 394	16 074 580
Amount paid - current year	(16 061 394)	(16 074 580)
	<u>-</u>	<u>-</u>

Pension and Medical Aid Deductions

Current year subscription / fee	19 893 668	18 640 053
Amount paid - current year	(19 893 668)	(18 640 053)
	<u>-</u>	<u>-</u>

VAT

VAT receivable	<u>8 602 014</u>	<u>10 315 115</u>
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VAT output payables and VAT input receivables are shown in note .

All VAT returns have been submitted by the due date throughout the year.

Councillors' arrear consumer accounts

The following Councillors had arrear accounts outstanding for more than 90 days at 30 June 2023.

All the listed councillors have entered into payment arrangements. Monthly instalments are deducted from their allowances.

30 June 2023	Outstanding less than 90 days R	Outstanding more than 90 days R	Total R
TG Kulashe	530	12 918	13 448
MP Masiza	492	492	984
S Qomoyi	521	469	990
V Mnyuko	516	470	986
	<u>2 059</u>	<u>14 349</u>	<u>16 408</u>
30 June 2022	Outstanding less than 90 days R	Outstanding more than 90 days R	Total R
TG Kulashe	-	26 455	26 455

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54. Additional disclosure in terms of Municipal Finance Management Act (continued)

Supply chain management regulations

In terms of section 36 of the Municipal Supply Chain Management Regulations any deviation from the Supply Chain Management Policy needs to be approved/condoned by the City Manager and noted by Council. The expenses incurred as listed hereunder have been condoned.

Incident

Appointment of consultants	32 439	203 834
Information technology upgrades	-	550 276
Extension of contracts (period/value)	-	341 780
Workmate Business Solutions	181 338	-
	213 777	1 095 890

55. Segment information

General information

Identification of segments

The municipality is organised and reports to management on the basis of two major functional areas: electricity and refuse removal. The segments were organised around the type of service delivered and the target market. Management uses these same segments for determining strategic objectives.

Information reported about these segments is used by management as a basis for evaluating the segments' performances and for making decisions about the allocation of resources. The disclosure of information about these segments is also considered appropriate for external reporting purposes.

Segment surplus or deficit, assets and liabilities

2023

	Electricity	Refuse Removal	Total
Revenue			
Revenue from non-exchange transactions	27 200 000	-	27 200 000
Revenue from exchange transactions	15 277 116	8 988 975	24 266 091
Interest revenue	934 205	2 252 335	3 186 540
Total segment revenue	43 411 321	11 241 310	54 652 631
Interest revenue			9 846 133
Transfers and subsidies			193 358 043
Other unallocated revenue			14 972 387
Total revenue reconciling items			218 176 563
Entity's revenue			272 829 194
Expenditure			
Salaries and wages	4 087 264	7 165 640	11 252 904
Irrecoverable debts written off	46 628	164 778	211 406
Depreciation and amortisation	339 190	-	339 190
Bulk Purchases	15 590 741	-	15 590 741
Contracted Services	1 129 138	109 932	1 239 070
Operating Costs	80 094	679 928	760 022
Inventory Consumed	-	248 528	248 528
Total segment expenditure	21 273 055	8 368 806	29 641 861
Total segmental surplus/(deficit)	22 138 266	2 872 504	25 010 770

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55. Segment information (continued)

Interest expense			(181 387)
Employee related cost			(74 103 902)
Remuneration of councillors			(14 239 765)
Depreciation and amortisation			(18 680 068)
Irrecoverable debts written off			(627 555)
Other expenses			(54 787 793)
Transfers and Subsidies			(1 328 908)
Operating leases			(679 368)
Total revenue reconciling items			218 176 563
Entity's surplus (deficit) for the period			53 547 817

Assets

Segment assets	28 668 260	30 527 569	59 195 829
Unallocated assets			519 019 441
Total assets as per Statement of financial Position			578 215 270

Liabilities

Segment liabilities	3 183 729	6 263 180	9 446 909
Unallocated liabilities			75 049 729
Total liabilities as per Statement of financial Position			84 496 638

2022

	Electricity	Waste Removal	Total
Revenue			
Revenue from non-exchange transactions	19 439 970	-	19 439 970
Revenue from exchange transactions	14 578 664	9 404 954	23 983 618
Interest revenue	571 541	2 251 502	2 823 043
Total segment revenue	34 590 175	11 656 456	46 246 631
Interest revenue			6 004 177
Transfers and Subsidies			177 120 504
Other unallocated revenue			22 588 436
Total revenue reconciling items			205 713 117
Entity's revenue			251 959 748
Expenditure			
Salaries and wages	3 398 834	7 421 105	10 819 939
Depreciation and amortisation	366 574	-	366 574
Bulk purchases	15 030 431	-	15 030 431
Other expenditure	2 345 288	816 918	3 162 206
Total segment expenditure	21 141 127	8 238 023	29 379 150
Total segmental surplus/(deficit)	13 449 048	3 418 433	16 867 481
Total revenue reconciling items			205 713 117
Interest expense			(13 810)
Employee related cost			(78 950 199)
Remuneration of councillors			(13 389 308)
Other expenses			(78 032 052)
Entity's surplus (deficit) for the period			35 327 748

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55. Segment information (continued)

Assets

Segment assets	2 762 476	21 350 490	24 112 966
Unallocated assets			540 216 318
Total assets as per Statement of financial Position			564 329 284

Liabilities

Segment liabilities	1 335 086	2 868 630	4 203 716
Unallocated liabilities			60 400 574
Total liabilities as per Statement of financial Position			64 604 290

Following a change in the composition of its reportable segments, the corresponding items of segment information for earlier periods has been restated.

56. Accounting by principals and agents

The entity is a party to a principal-agent arrangement(s).

Entity as agent

Resources held on behalf of the principal(s), but recognised in the entity's own financial statements

Emalahleni Municipality is the Agent in the Principal-Agent arrangement with the Department of Transport Eastern Cape. The municipality acts as an agent by collecting the monies for motor vehicles licenses from the community and remitting them to Department of Transport. In exchange for this services, commission is received on the monies collected.

Revenue recognised

The amount of revenue that the entity recognised as compensation for the transactions carried out on behalf of the principal is R1 622 003 (2022: R2 089 997).

Additional information

Revenue and expenses that relate to transactions with third parties undertaken in terms of the principal-agent arrangement

Amount of revenue to be received on behalf of the principal during the reporting period

Motor vehicles licenses	7 347 644	10 617 319
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Resources (including assets and liabilities) of the entity under the custodianship of the agent

The resources have been recognised/have not been recognised by the agent in its financial statements. [Choose as appropriate]

The remittance of resources during the period [State details].

The expected timing of remittance of remaining resources by the agent to the entity, are [State timing and details].

The expected timing of remittance of remaining resources by the agent to third parties, are [State timing and details].

Resource or cost implications for the entity if the principal-agent arrangement is terminated, are [State information/discussion].

[Provide additional info as appropriate]

Fee paid

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56. Accounting by principals and agents (continued)

Resource and/or cost implications for the entity if the principal-agent arrangement is terminated

The resource and/or cost implications for the entity if the principal-agent arrangement is terminated, are [State information/discussion].

[Provide additional info as appropriate]